Annual Financial Statements

For the Year Ended June 30, 2018

Town of Sharon, Massachusetts

TABLE OF CONTENTS

| | PAGE |
|--|------|
| INDEPENDENT AUDITORS' REPORT | 1 |
| MANAGEMENT'S DISCUSSION AND ANALYSIS | 4 |
| BASIC FINANCIAL STATEMENTS: | |
| Government-Wide Financial Statements: | |
| Statement of Net Position | 12 |
| Statement of Activities | 13 |
| Fund Financial Statements: | |
| Governmental Funds: | |
| Balance Sheet | 14 |
| Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities in the Statement of Net Position | 15 |
| Statement of Revenues, Expenditures, and Changes in Fund Balances | 16 |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities | 17 |
| Statement of Revenues and Other Sources, and Expenditures and Other Uses - Budget and Actual - General Fund | 18 |
| Proprietary Funds: | |
| Statement of Net Position | 19 |
| Statement of Revenues, Expenses, and Changes in Fund Net Position | 20 |
| Statement of Cash Flows | 21 |
| Fiduciary Funds: | |
| Statement of Fiduciary Net Position | 22 |
| Statement of Changes in Fiduciary Net Position | 23 |
| Notes to Financial Statements | 24 |

REQUIRED SUPPLEMENTARY INFORMATION:

Pension:

| | Schedule of Proportionate Share of the Net Pension Liability (GASB 68) | 58 |
|----|---|----|
| | Schedule of Pension Contributions (GASB 68) | 59 |
| OF | PEB: | |
| | Schedule of Changes in Net OPEB Liability (GASB 74 and 75) | 60 |
| | Schedules of Net OPEB Liability, Contributions, and Investment Returns (GASB 74 and 75) | 61 |



10 New England Business Center Dr. • Suite 107 Andover, MA 01810 (978)749-0005 melansonheath.com

Additional Offices:

Nashua, NH Manchester, NH Greenfield, MA Ellsworth, ME

INDEPENDENT AUDITORS' REPORT

To the Board of Selectmen Town of Sharon, Massachusetts

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Sharon, Massachusetts, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Town of Sharon, Massachusetts' basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Sharon, Massachusetts, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budg-etary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the Pension and OPEB schedules appearing on pages 58 to 61 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 7, 2018 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Town's internal control over financial reporting and compliance.

Melanson Heath

December 7, 2018

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Sharon, we offer readers this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2018.

A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements comprised three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets, liabilities, and deferred outflows/inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, education, public works, health and human services, and culture and recreation. The business-type activities include water activities.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at

the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the governmentwide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

<u>Proprietary funds</u>. Proprietary fund reporting focuses on the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. The proprietary fund category includes enterprise and internal service funds.

Enterprise funds are used to report activity for which a fee is charged to external users, and must be used when one of the following criteria are met: (1) activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges, (2) laws or regulations require the activity's costs of providing services be recovered with fees and charges, and (3) the pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs such as depreciation or debt service. The primary focus on these criteria is on fees charged to external users. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements, only in more detail. Specifically, enterprise funds are used to account for water operations, which is considered to be a major fund.

Internal service funds are an accounting device used to accumulate and allocate costs internally among various functions. Specifically, internal service funds are used to account for self-insured employee health programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the business-type activities reported in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water operations, which is considered to be a major fund.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, the total of assets and deferred outflows exceeded liabilities and deferred inflows by \$34,471,475 (i.e., net position), a change of \$3,187,605 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$31,639,397, a change of \$2,734,849 in comparison to the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$5,361,114, a change of \$(476,766) in comparison to the prior year.

C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years (in thousands).

| <u>NET POSITION</u> | | | | | | | | | | | | | |
|---|----|-----------------------------------|----|-------------------------------|----|------------------------------------|----|---------------------|----|-------------------------------|-------------|-------------------------------|--|
| | | Governmental <u>Activities</u> | | | | Business-Type <u>Activities</u> | | | | Total | | | |
| | | <u>2018</u> | | <u>2017</u> | | <u>2018</u> <u>2017</u> | | | | <u>2018</u> | <u>2017</u> | | |
| Current and other assets Capital assets | \$ | 42,653 161,534 | \$ | 40,274 157,449 | \$ | 4,125 13,021 | \$ | 4,946 11,967 | \$ | 46,778 174,555 | \$ | 45,220 169,416 | |
| Total assets | | 204,187 | | 197,723 | | 17,146 | | 16,913 | | 221,333 | | 214,636 | |
| Deferred outflows of resources | | 6,870 | | 3,461 | | 60 | | 30 | | 6,930 | | 3,491 | |
| Long-term liabilities outstanding Other liabilities | _ | 170,836 13,284 | | 128,763 14,646 | | 3,337 333 | | 2,992 341 | | 174,173 13,617 | | 131,755 14,987 | |
| Total liabilities | | 184,120 | | 143,409 | | 3,670 | | 3,333 | | 187,790 | | 146,742 | |
| Deferred inflows of resources | | 5,950 | | 3,192 | | 51 | | 27 | | 6,001 | | 3,219 | |
| Net position: Net investment in capital assets Restricted Unrestricted | _ | 108,080 12,321 (99,414) | - | 100,675 11,755 (57,847) | | 10,857 - 2,628 | | 9,596 - 3,987 | _ | 118,937 12,321 (96,786) | | 110,271 11,755 (53,860) | |
| Total net position | \$ | 20,987 | \$ | 54,583 | \$ | 13,485 | \$ | 13,583 | \$ | 34,472 | \$ | 68,166 | |

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net position was \$34,471,475, a change of \$3,187,605 from the prior year.

The largest portion of net position \$118,936,044 reflects our investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position \$12,321,126 represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position reflects a deficit balance of \$(96,785,695) caused primarily by unfunded post-employment benefits and unfunded pension liability (see Notes 20 and 18, respectively).

| CHANGES IN NET POSITION | | | | | | | | | | | | | |
|----------------------------|----|-------------|------|--------------|----|---------------|----|-------------|----|--------------|-------------|---------|--|
| | | Gove | rnme | <u>ental</u> | | Business-Type | | | | <u>Total</u> | | | |
| | | <u>2018</u> | | <u>2017</u> | | <u>2018</u> | | <u>2017</u> | | <u>2018</u> | <u>2017</u> | | |
| Revenues: | | | | | | | | | | | | | |
| Program revenues: | | | | | | | | | | | | | |
| Charges for services | \$ | 7,671 | \$ | 8,484 | \$ | 4,096 | \$ | 3,465 | \$ | 11,767 | \$ | 11,949 | |
| Operating grants and | | | | | | | | | | | | | |
| contributions | | 21,027 | | 21,142 | | - | | - | | 21,027 | | 21,142 | |
| Capital grants and | | | | | | | | | | | | | |
| contributions | | 2,994 | | 2,569 | | - | | - | | 2,994 | | 2,569 | |
| General revenues: | | | | | | | | | | | | | |
| Property taxes | | 66,487 | | 65,003 | | - | | - | | 66,487 | | 65,003 | |
| Excises | | 3,042 | | 3,082 | | - | | - | | 3,042 | | 3,082 | |
| Penalties and interest on | | | | | | | | | | | | | |
| taxes | | 606 | | 471 | | - | | - | | 606 | | 471 | |
| Grants and contributions | | | | | | | | | | | | | |
| not restricted to specific | | | | | | | | | | | | | |
| programs | | 1,613 | | 1,516 | | - | | - | | 1,613 | | 1,516 | |
| Investment income | | 303 | | 269 | | - | | - | | 303 | | 269 | |
| Other | | 341 | | 591 | _ | - | _ | - | - | 341 | | 591 | |
| Total revenues | | 104,084 | | 103,127 | | 4,096 | | 3,465 | | 108,180 | | 106,592 | |

(continued)

(continued)

| () | <u>Governmental</u> | | <u>Busine</u> | ess-Type | <u>Total</u> | | | |
|-----------------------------------|---------------------|-------------|---------------|-------------|--------------|-------------|--|--|
| | <u>2018</u> | <u>2017</u> | <u>2018</u> | <u>2017</u> | <u>2018</u> | <u>2017</u> | | |
| Expenses: | | | | | | | | |
| General government | 1,714 | 3,341 | - | - | 1,714 | 3,341 | | |
| Public safety | 14,931 | 14,663 | - | - | 14,931 | 14,663 | | |
| Education | 66,468 | 63,279 | - | - | 66,468 | 63,279 | | |
| Public works | 10,964 | 9,607 | - | - | 10,964 | 9,607 | | |
| Human services | 1,585 | 2,563 | - | - | 1,585 | 2,563 | | |
| Culture and recreation | 2,852 | 2,949 | - | - | 2,852 | 2,949 | | |
| Interest on long-term debt | 2,012 | 2,032 | - | - | 2,012 | 2,032 | | |
| Intergovernmental | 749 | 772 | - | - | 749 | 772 | | |
| Miscellaneous | 72 | 106 | - | - | 72 | 106 | | |
| Water operations | - | | 3,645 | 2,890 | 3,645 | 2,890 | | |
| Total expenses | 101,347 | 99,312 | 3,645 | 2,890 | 104,992 | 102,202 | | |
| Change in net assets | | | | | | | | |
| before transfers | 2,737 | 3,815 | 451 | 575 | 3,188 | 4,390 | | |
| Transfers in (out) | 22 | | (22) | | | | | |
| Change in net position | 2,759 | 3,815 | 429 | 575 | 3,188 | 4,390 | | |
| Net position - beginning of year, | | | | | | | | |
| as restated | 18,228 | 50,768 | 13,056 | 13,008 | 31,284 | 63,776 | | |
| Net position - end of year | \$ 20,987 | \$ 54,583 | \$ 13,485 | \$ 13,583 | \$34,472 | \$ 68,166 | | |

Fiscal year 2017 amounts were not restated as the Town applied GASB 75 prospectively, as discussed in Note 24.

<u>Governmental activities</u>. Governmental activities for the year resulted in a change in net position of \$2,758,562. Key elements of this change are as follows:

| General fund operations, as discussed further in Section D | \$ | (2,938,219) |
|--|-----|-------------|
| Major public safety building fund - accrual basis | | (750,000) |
| Nonmajor fund - accrual basis | | 7,471,814 |
| Internal service fund - operating results | | 249,255 |
| Principal debt service in excess of depreciation expense | | 800,951 |
| Change in net OPEB liability and related deferred | | |
| outflows/inflows | | (2,562,059) |
| Change in net pension liability and related deferred | | |
| outflows/inflows | | (707,306) |
| Other GAAP accruals | _ | 1,194,126 |
| Total | \$_ | 2,758,562 |

<u>Business-type activities</u>. Business-type activities for the year resulted in a change in net position of \$429,043.

D. FINANCIAL ANALYSIS OF FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$31,639,397, a change of \$2,734,849 in comparison to the prior year. Key elements of this change are as follows:

| General fund operating results | \$ | (2,938,219) |
|---|-----|-------------|
| Major public safety building fund operating results | | (5,533,326) |
| Nonmajor fund operating results | _ | 11,206,394 |
| Total | \$_ | 2,734,849 |

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$5,361,114, while total fund balance was \$6,254,675. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below.

| | | | | | % of |
|-----------------------------------|-------|------------------|-----------------|-------------------|-------------------|
| | | | | | Total General |
| <u>General Fund</u> | | <u>6/30/18</u> | <u>6/30/17</u> | <u>Change</u> | Fund Expenditures |
| Unassigned fund balance* | \$ | 5,361,114 | \$ 5,837,880 | \$ (476,766) | 6.2% |
| Total fund balance | \$ | 6,254,675 | \$ 9,192,894 | \$ (2,938,219) | 7.3% |
| * These figures include the gener | al st | abilization fund | | | |

mese ligures include the general stabilization fund

The total fund balance of the general fund changed by \$(2,938,219) during the current fiscal year. Key factors in this change are as follows:

| Revenues in excess of budget | \$ | 237,783 |
|--|-----|-------------|
| Expenditures less than budget | | 1,071,070 |
| Use of free cash and overlay surplus as a funding source | | (4,276,022) |
| Shortfall of tax collection | | (68,357) |
| Expenditures current year encumbrances in excess of prior year | | 30,197 |
| Change in stabilization | | 91,402 |
| Other | - | (24,292) |
| Total | \$_ | (2,938,219) |

Included in the total general fund balance are the Town's stabilization accounts with the following balances:

<u>6/30/18</u> <u>6/30/17</u> <u>Change</u> General stabilization \$ 816,163 \$ 724,761 \$ 91,402

<u>Proprietary funds</u>. Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the enterprise funds at the end of the year amounted to \$2,628,454, a change of \$(830,998) in comparison to the prior year.

Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

E. <u>GENERAL FUND BUDGETARY HIGHLIGHTS</u>

There were no differences between the original budget and the final amended budget.

F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>**Capital assets</u>**. Total investment in capital assets for governmental and businesstype activities at year-end amounted to \$174,556,022 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements, and machinery and equipment.</u>

Major capital asset events during the current fiscal year included the following:

- \$14,911,244 Capitalization of public safety building
- \$1,530,064 Roof project

Additional information on capital assets can be found in the Notes to the Financial Statements.

Long-term debt. At the end of the current fiscal year, total bonded debt outstanding was \$68,683,575, all of which was backed by the full faith and credit of the government.

Additional information on long-term debt can be found in the Notes to the Financial Statements.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town of Sharon's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of Finance Director

Town of Sharon, Massachusetts 90 Main Street Sharon, Massachusetts 02067

STATEMENT OF NET POSITION

JUNE 30, 2018

| ASSETS | Governmental <u>Activities</u> | Business-Type <u>Activities</u> | Total |
|---|-----------------------------------|------------------------------------|----------------------|
| Current: | | | |
| Cash and short-term investments | \$ 25,031,449 | \$ 2,401,394 | \$ 27,432,843 |
| Investments | 14,221,211 | ÷ 2,101,001 | 14,221,211 |
| Receivables, net of allowance for uncollectibles: | ,== .,= | | ,== .,= |
| Property taxes | 1,604,797 | - | 1,604,797 |
| Excises | 122,798 | - | 122,798 |
| User fees | - | 1,723,434 | 1,723,434 |
| Intergovernmental | 856,944 | - | 856,944 |
| Departmental and other | 219,478 | - | 219,478 |
| Noncurrent: | | | , |
| Receivables, net of allowance for uncollectibles: | | | |
| Property taxes | 586,497 | - | 586,497 |
| Betterments | 9,318 | - | 9,318 |
| Capital assets: | | | |
| Land and construction in progress | 21,441,139 | 1,929,982 | 23,371,121 |
| Other capital assets, net of accumulated depreciation | 140,093,380 | 11,091,521 | 151,184,901 |
| DEFERRED OUTFLOWS OF RESOURCES | | | |
| | 6,672,029 | 57 100 | 6 700 000 |
| Related to pensions Related to OPEB | 197,837 | 57,199 2,703 | 6,729,228 200,540 |
| Related to OFED | 197,037 | 2,703 | 200,040 |
| TOTAL ASSETS AND DEFERRED | | | |
| OUTFLOWS OF RESOURCES | 211,056,877 | 17,206,233 | 228,263,110 |
| LIABILITIES | | | |
| Current: | | | |
| Accounts payable | 940,624 | 130,935 | 1,071,559 |
| Accrued liabilities | 4,389,429 | - | 4,389,429 |
| Other current liabilities | 1,282,520 | _ | 1,282,520 |
| Current portion of long-term liabilities: | 1,202,020 | _ | 1,202,020 |
| Bonds payable | 6,461,697 | 200,000 | 6,661,697 |
| Other | 209,646 | 3,137 | 212,783 |
| Noncurrent: | 200,010 | 0,101 | , |
| Bonds payable, net of current portion | 60,056,878 | 1,965,000 | 62,021,878 |
| Net pension liability | 32,138,828 | 275,521 | 32,414,349 |
| Net OPEB liability | 75,830,391 | 1,036,063 | 76,866,454 |
| Other, net of current portion | 2,810,270 | 59,610 | 2,869,880 |
| | _,, | , | _,, |
| DEFERRED INFLOWS OF RESOURCES | | F4 040 | 0.004.000 |
| Related to pensions | 5,950,076 | 51,010 | 6,001,086 |
| TOTAL LIABILITIES AND DEFERRED | | | |
| INFLOWS OF RESOURCES | 190,070,359 | 3,721,276 | 193,791,635 |
| NET POSITION | | | |
| Net investment in capital assets | 108,079,541 | 10,856,503 | 118,936,044 |
| Restricted for: | 100,070,041 | 10,000,000 | 110,000,044 |
| Grants and other statutory restrictions | 11,858,358 | - | 11,858,358 |
| Permanent funds: | 1,,000,000 | | , 000,000 |
| Nonexpendable | 43,071 | - | 43,071 |
| Expendable | 419,697 | - | 419,697 |
| Unrestricted | (99,414,149) | 2,628,454 | (96,785,695) |
| TOTAL NET POSITION | \$ 20,986,518 | \$ 13,484,957 | \$ 34,471,475 |
| | φ 20,000,010 | φ 10, 1 0 1 ,001 | φ <u>υτ,τιτ,τιυ</u> |

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2018

| Operating Capital Business- Garats and Contributions Business- Addivities Governmental Activities: Expenses Services Contributions Contributions Activities Total Governmental Activities: 1,713.616 \$ 292.697 \$ 181.023 \$ - \$ (1,239.896) \$ - \$ (1,239.896) \$ - \$ (1,234.6573) - \$ (1,234.6573) - \$ (1,234.6573) - \$ (1,234.6573) - \$ (1,234.6573) - \$ (1,234.6573) - \$ (1,234.6573) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (13,445.973) - (14,16,544) - (14,16,544) - (14,16,544) - (2,21,004) - (2,21,004) - (2,21,017,75) - - | | | | _ | Program Revenues | | | | | | Net (Expenses) | Reve | enues and Chan | ges i | n Net Position |
|--|-------------------------------|----|-----------------|----|------------------|--------|----------------------|-------|----------------------|----|-------------------|------|-------------------|-------|----------------|
| Expenses Services Contributions Contributions Activities Activities Total General government \$ 1.713.616 \$ 292.697 \$ 181.023 \$ - \$ (1.239.896) \$ - \$ (1.239.896) \$ \$ (1.239.896) \$ \$ (1.239.896) \$ \$ (1.239.896) \$ \$ (1.239.896) \$ \$ (1.239.896) \$ (1.3445.973) \$ (13.445.973) \$ (14.16.544) \$ (14.16.544) \$ (14.16.544) \$ (14.16.544) \$ (14.16.544) \$ (14.16.544) \$ (14.16.544) \$ (14.16.544) \$ (14.16.544) \$ (12.01.753) \$ (2.011.753) \$ (2.011.753) \$ (2.011.753) \$ (2.011.753) \$ (2.011.753) \$ (2.011.753) \$ (2.011.753) \$ (2.011.753) \$ (2.011.753) \$ (2.011.753) \$ (2.011.753) \$ (2.011.753) </td <td></td> | | | | | | | | | | | | | | | |
| Governmental Activities: General government \$ 1,713,616 \$ 292,697 \$ 181,023 \$ - \$ (1,239,896) \$ - \$ (1,239,896) Public safety 14,930,896 1,423,244 61,652 - (13,445,973) - (13,445,973) - (13,445,973) - (13,445,973) - (13,445,973) - (13,22,14,179) - (33,22,14,179) - (33,22,14,179) - (33,22,14,179) - (33,22,14,179) - (33,22,14,179) - (33,22,14,179) - (32,21,04) - (14,16,544) - (14,16,544) - (14,16,544) - (14,16,544) - (14,16,544) - (14,16,544) - (14,16,544) - (12,11,753) - - (2,011,753) - (2,011,753) - (2,011,753) - (2,011,753) - (2,011,753) - (2,011,753) - (2,011,753) - (2,011,753) - (2,011,753) - - - 95,061 - 95,061 - 95 | | | _ | | • | | - | | - | | - | | | | |
| General government \$ 1,713,616 \$ 292,697 \$ 181,023 \$ \$ (1,239,896) \$ \$ (1,239,896) Public safety 14,930,869 14,423,244 61,652 (13,445,973) (13,445,973) Education 66,467,784 4.056,186 20,614,395 2,583,024 (39,214,179) (9,352,947) Public works 10,964,083 1,200,348 410,788 (9,352,947) (9,352,947) Health and human services 1,585,030 63,031 105,455 (1,416,544) (1,416,544) Cuture and recreation 2,851,760 466,106 64,650 (2,321,004) (2,011,753) Intergovernmental 748,657 95,061 95,061 (69,655,892) (69,655,892) (69,655,892) (69,655,892) (69,655,892) (69,655,892) | | | <u>Expenses</u> | | Services | | <u>Contributions</u> | | <u>Contributions</u> | | <u>Activities</u> | | <u>Activities</u> | | <u>Total</u> |
| Public saTety 14,330,869 1,423,244 61,652 - (13,445,973) - (13,445,973) Education 66,467,774 4,056,186 20,614,395 2,583,024 (39,214,179) - (39,214,179) Public works 10,964,083 1,200,348 - 410,788 (9,352,947) - (9,352,947) - (9,352,947) - (2,321,004) Littere and recreation 2,851,760 466,106 64,650 - (2,231,004) - (2,231,004) Intergovernmental 748,657 - - - (748,657) - (748,657) Total Governmental Activities 101,348,317 7,671,438 21,027,175 2,993,812 (69,655,892) - (69,655,892) Business-Type Activities: Water services 3,645,735 4,096,475 - - - 450,740 450,740 (69,205,152) Business-Type Activities: S 11,767,913 \$ 21,027,175 \$ 2,993,812 (69,655,892) 450,740 (69,205,152) Total< | Governmental Activities: | | | | | | | | | | | | | | |
| Education 66.467.784 4.056.186 20.614.395 2.583.024 (39.214.179) - (39.214,179) Public works 10.964.083 1.200.348 - 410.788 (9.352.947) - (9.352.947) Health and human services 1.585.030 63.031 105.455 - (1.416.544) - (1.416.544) Culture and recreation 2.851.760 466.106 64.650 - (2.321.004) - (2.321.004) Intergovernmental 748.657 - - (748.657) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (2.65.682) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (2011.753) - (201.740) 450.740 450.740 (450.740) 450. | General government | \$ | 1,713,616 | \$ | 292,697 | \$ | 181,023 | \$ | - | \$ | (1,239,896) | \$ | - | \$ | (1,239,896) |
| Public works 10.964.083 1.200,348 1.4 410,788 (9,352,947) - (9,352,947) Health and human services 1.585,030 63,031 105,455 - (1,416,544) - (1,416,544) Culture and recreation 2.851,760 466,106 64,650 - (2,321,004) - (2,311,753) - (2,01,673) - - - <t< td=""><td>Public safety</td><td></td><td>14,930,869</td><td></td><td>1,423,244</td><td></td><td>61,652</td><td></td><td>-</td><td></td><td>(13,445,973)</td><td></td><td>-</td><td></td><td>(13,445,973)</td></t<> | Public safety | | 14,930,869 | | 1,423,244 | | 61,652 | | - | | (13,445,973) | | - | | (13,445,973) |
| Health and human services 1,585,030 63,031 105,455 - (1,416,544) - (1,416,544) Culture and recreation 2,851,760 466,106 64,650 - (2,321,004) - (2,321,004) Interest 2,011,753 - - - (2,011,753) - (2,011,753) Intergovernmental 748,657 - - - (2,011,753) - (2,011,753) Miscellaneous 74,765 169,826 - - 95,061 - 95,061 Total Governmental Activities 101,348,317 7,671,438 21,027,175 2,993,812 (69,655,892) - (69,655,892) Business-Type Activities: - - - 450,740 450,740 450,740 Water services 3,645,735 4,096,475 - - - 450,740 450,740 Total \$ 104,994,052 \$ 11,767,913 \$ 21,027,175 \$ 2,993,812 (69,655,892) 450,740 (69,205,152) Berginnitios, interest, and other taxes 60,487,113 - 66,487,113 - 66,487,113 | | | 66,467,784 | | 4,056,186 | | 20,614,395 | | 2,583,024 | | (39,214,179) | | - | | (39,214,179) |
| Culture and recreation 2,851,760 466,106 64,650 - (2,321,004) - (2,321,004) Interest 2,011,753 - - - (2,011,753) 1 - (69,655,892) - (69,655,892) - (69,655,892) - (69,655,892) 450,740 (69,205,152) Beginses-Type Activities: Water services 3,645,735 4,096,475 - - - - - - - - - - | | | , , | | , , | | - | | 410,788 | | (, , , | | - | | , |
| Interest 2,011,753 - - - (2,011,753) - (2,011,753) Intergovernmental 748,657 - - - (748,657) - (748,657) Miscellaneous 74,765 169,826 - - 95,061 - 95,061 Total Governmental Activities 101,348,317 7,671,438 21,027,175 2,993,812 (69,655,892) - (69,655,892) Business-Type Activities: Water services 3,645,735 4,096,475 - - - 450,740 450,740 Total \$ 104,994,052 \$ 11,767,913 \$ 21,027,175 \$ 2,993,812 (69,655,892) 450,740 (69,205,152) General Revenues, Contributions, and Transfers: Property taxes 66,487,113 - 66,487,113 - 66,487,113 - 66,487,113 - 66,487,113 - 60,5906 Go5,906 - 605,906 Go5,906 - 605,906 - 605,906 - 303,132 - 303,132 - | | | , , | | | | , | | - | | , | | - | | , |
| Intergovernmental 748,657 - - (748,657) - (748,657) Miscellaneous 74,765 169,826 - - 95,061 - 06,965,892) - (69,655,892) - - - - - 450,740 (69,205,152) 06,9205,152) 05,011 - | - | | | | 466,106 | | 64,650 | | - | | , | | - | | |
| Miscellaneous 74,765 169,826 - - 95,061 - 95,061 Total Governmental Activities 101,348,317 7,671,438 21,027,175 2,993,812 (69,655,892) - (69,655,892) Business-Type Activities: Water services 3,645,735 4,096,475 - - 450,740 450,740 Total \$ 104,994,052 \$ 11,767,913 \$ 21,027,175 \$ 2,993,812 (69,655,892) 450,740 (69,205,152) General Revenues, Contributions, and Transfers: Property taxes 66,487,113 - 66,487,113 Excises 3,042,124 - 3,042,124 - Penalties, interest, and other taxes 605,906 605,906 605,906 Grants and contributions not restricted 10,613,329 - 1,613,329 - 1,613,329 - 1,613,329 - 1,613,329 - 1,613,329 - - - - - - - - - - - - - - - - - | | | | | - | | - | | - | | , | | - | | |
| Total Governmental Activities 101,348,317 7,671,438 21,027,175 2,993,812 (69,655,892) - (69,655,892) Business-Type Activities: Water services 3,645,735 4,096,475 - - 450,740 450,740 (69,055,892) Total \$ 104,994,052 \$ 11,767,913 \$ 21,027,175 \$ 2,993,812 (69,655,892) 450,740 (69,205,152) General Revenues, Contributions, and Transfers: Property taxes 66,487,113 - 66,487,113 - 66,487,113 Excises 3,042,124 - 3,042,124 - 3,042,124 - 3,042,124 - 3,042,124 Penalties, interest, and other taxes 605,906 - 605,906 - 605,906 - 605,906 - 605,906 - 303,132 - 303,132 - 303,132 - 303,132 - 303,132 - 303,132 - 303,132 - 303,132 - 303,132 - 303,132 - 31,613,329 - - - </td <td></td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td></td> | | | | | - | | - | | - | | | | - | | |
| Business-Type Activities: 3.645,735 4.096,475 - 450,740 450,740 450,740 (69,205,152) Total \$ 104,994,052 \$ 11,767,913 \$ 21,027,175 \$ 2,993,812 (69,655,892) 450,740 (69,205,152) General Revenues, Contributions, and Transfers: Property taxes 66,487,113 - 66,487,113 Excises 3,042,124 - 3,042,124 Penalties, interest, and other taxes 605,906 - 605,906 Grants and contributions not restricted to specific programs 1,613,329 - 1,613,329 Investment income 303,132 - 303,132 - 303,132 Miscellaneous 341,153 - 341,153 - 341,153 Transfers, net 21,697 (21,697) - - - Change in Net Position 2,758,562 429,043 3,187,605 - - Miscelineous 18,227,956 13,055,914 31,283,870 - - - - - | Miscellaneous | - | 74,765 | - | 169,826 | | - | | | - | 95,061 | - | - | | 95,061 |
| Water services 3,645,735 4,096,475 - - - 450,740 450,740 Total \$ 104,994,052 \$ 11,767,913 \$ 21,027,175 \$ 2,993,812 (69,655,892) 450,740 (69,205,152) General Revenues, Contributions, and Transfers: Property taxes 66,487,113 - 66,487,113 Excises 3,042,124 - 3,042,124 - 3,042,124 Penalties, interest, and other taxes 605,906 - 605,906 Grants and contributions not restricted 05 specific programs 1,613,329 - 1,613,329 Investment income 303,132 - 303,132 - 303,132 Miscellaneous 341,153 - 341,153 - 341,153 Total general revenues 72,414,454 (21,697) - - Total general revenues 72,758,562 429,043 3,187,605 Net Position: Beginning of year, as restated 18,227,956 13,055,914 31,283,870 | Total Governmental Activities | | 101,348,317 | | 7,671,438 | | 21,027,175 | | 2,993,812 | | (69,655,892) | | - | | (69,655,892) |
| Total \$ 104,994,052 \$ 11,767,913 \$ 21,027,175 \$ 2,993,812 (69,655,892) 450,740 (69,205,152) General Revenues, Contributions, and Transfers: Property taxes 66,487,113 - 66,487,113 - 66,487,113 Excises 3,042,124 - 3,042,124 - 3,042,124 Penalties, interest, and other taxes 605,906 - 005,906 - 005,906 Grants and contributions not restricted 0 - 1,613,329 - 1,613,329 - 1,613,329 Investment income 303,132 - 303,132 - 303,132 - 303,132 Miscellaneous 341,153 - 341,153 - 341,153 - 341,153 Total general revenues 72,414,454 (21,697) 72,392,757 - | Business-Type Activities: | | | | | | | | | | | | | | |
| General Revenues, Contributions, and Transfers: Property taxes 66,487,113 - 66,487,113 Excises 3,042,124 - 3,042,124 Penalties, interest, and other taxes 605,906 - 605,906 Grants and contributions not restricted - 1,613,329 - 1,613,329 Investment income 303,132 - 303,132 - 303,132 Miscellaneous 341,153 - 341,153 - 341,153 Transfers, net 21,697 (21,697) - - Total general revenues 72,414,454 (21,697) 72,392,757 Change in Net Position 2,758,562 429,043 3,187,605 Net Position: - 18,227,956 13,055,914 31,283,870 | Water services | - | 3,645,735 | _ | 4,096,475 | | - | | | _ | - | - | 450,740 | | 450,740 |
| Property taxes 66,487,113 - 66,487,113 Excises 3,042,124 - 3,042,124 Penalties, interest, and other taxes 605,906 - 605,906 Grants and contributions not restricted - 1,613,329 - 1,613,329 Investment income 303,132 - 303,132 - 303,132 Miscellaneous 341,153 - 341,153 - - - Transfers, net 21,697 (21,697) - <t< td=""><td>Total</td><td>\$</td><td>104,994,052</td><td>\$</td><td>11,767,913</td><td>\$</td><td>21,027,175</td><td>\$</td><td>2,993,812</td><td></td><td>(69,655,892)</td><td></td><td>450,740</td><td></td><td>(69,205,152)</td></t<> | Total | \$ | 104,994,052 | \$ | 11,767,913 | \$ | 21,027,175 | \$ | 2,993,812 | | (69,655,892) | | 450,740 | | (69,205,152) |
| Excises 3,042,124 - 3,042,124 Penalties, interest, and other taxes 605,906 - 605,906 Grants and contributions not restricted - 1,613,329 - 1,613,329 Investment income 303,132 - 303,132 - 303,132 Miscellaneous 341,153 - 341,153 - 341,153 Transfers, net 21,697 (21,697) - - Total general revenues 72,414,454 (21,697) - - Change in Net Position 2,758,562 429,043 3,187,605 Net Position: - - - - Beginning of year, as restated 18,227,956 13,055,914 31,283,870 | | | | G | eneral Revenu | ues, (| Contributions, | and 1 | Transfers: | | | | | | |
| Penalties, interest, and other taxes 605,906 - 605,906 Grants and contributions not restricted 1,613,329 - 1,613,329 to specific programs 1,613,329 - 303,132 Investment income 303,132 - 303,132 Miscellaneous 341,153 - 341,153 Transfers, net 21,697 (21,697) - Total general revenues 72,414,454 (21,697) - Change in Net Position 2,758,562 429,043 3,187,605 Net Position: Beginning of year, as restated 18,227,956 13,055,914 31,283,870 | | | | I | Property taxes | | | | | | 66,487,113 | | - | | 66,487,113 |
| Grants and contributions not restricted 1,613,329 - 1,613,329 to specific programs 303,132 - 303,132 Investment income 303,132 - 303,132 Miscellaneous 341,153 - 341,153 Transfers, net 21,697 (21,697) - Total general revenues 72,414,454 (21,697) 72,392,757 Change in Net Position 2,758,562 429,043 3,187,605 Net Position: Beginning of year, as restated 18,227,956 13,055,914 31,283,870 | | | | I | Excises | | | | | | 3,042,124 | | - | | 3,042,124 |
| to specific programs 1,613,329 - 1,613,329 Investment income 303,132 - 303,132 Miscellaneous 341,153 - 341,153 Transfers, net 21,697 (21,697) - Total general revenues 72,414,454 (21,697) 72,392,757 Change in Net Position 2,758,562 429,043 3,187,605 Net Position: 8 18,227,956 13,055,914 31,283,870 | | | | | | | | | | | 605,906 | | - | | 605,906 |
| Investment income 303,132 - 303,132 Miscellaneous 341,153 - 341,153 Transfers, net 21,697 (21,697) - Total general revenues 72,414,454 (21,697) 72,392,757 Change in Net Position 2,758,562 429,043 3,187,605 Net Position: Beginning of year, as restated 18,227,956 13,055,914 31,283,870 | | | | (| | | | ed | | | | | | | |
| Miscellaneous 341,153 - 341,153 Transfers, net 21,697 (21,697) - Total general revenues 72,414,454 (21,697) 72,392,757 Change in Net Position 2,758,562 429,043 3,187,605 Net Position: 18,227,956 13,055,914 31,283,870 | | | | | | • | าร | | | | | | - | | |
| Transfers, net 21,697 (21,697) - Total general revenues 72,414,454 (21,697) 72,392,757 Change in Net Position 2,758,562 429,043 3,187,605 Net Position: 18,227,956 13,055,914 31,283,870 | | | | | | ome | | | | | | | - | | |
| Total general revenues 72,414,454 (21,697) 72,392,757 Change in Net Position 2,758,562 429,043 3,187,605 Net Position: 8 18,227,956 13,055,914 31,283,870 | | | | | | | | | | | | | - | | 341,153 |
| Change in Net Position 2,758,562 429,043 3,187,605 Net Position: Beginning of year, as restated 18,227,956 13,055,914 31,283,870 | | | | - | Fransfers, net | | | | | _ | 21,697 | - | (21,697) | | - |
| Net Position:Beginning of year, as restated18,227,95613,055,91431,283,870 | | | | То | otal general rev | /enue | S | | | - | 72,414,454 | - | (21,697) | | 72,392,757 |
| Beginning of year, as restated 18,227,956 13,055,914 31,283,870 | | | | | Change in N | et Po | sition | | | | 2,758,562 | | 429,043 | | 3,187,605 |
| | | | | N | et Position: | | | | | | | | | | |
| End of voor \$ 20,026,518 \$ 12,424,057 \$ 24,471,475 | | | | | Beginning of y | ear, a | as restated | | | _ | 18,227,956 | - | 13,055,914 | | 31,283,870 |
| End of year $\phi = 20,300,510$ $\phi = 13,404,357$ $\phi = 34,471,473$ | | | | | End of year | | | | | \$ | 20,986,518 | \$ | 13,484,957 | \$ | 34,471,475 |

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2018

| | | Public Safety Building | Nonmajor Governmental | Total Governmental |
|--|----------------|---------------------------|--------------------------|-----------------------|
| | <u>General</u> | <u>Fund</u> | <u>Funds</u> | <u>Funds</u> |
| ASSETS | | | | |
| Cash and short-term investments | \$ 3,813,835 | \$ 827,842 | \$ 20,389,772 | \$ 25,031,449 |
| Investments | 7,111,322 | - | 3,866,683 | 10,978,005 |
| Receivables: | 0.040.000 | | | 0.040.000 |
| Property taxes | 2,348,360 | - | - | 2,348,360 |
| Excises | 155,226 600 | - | - | 155,226 |
| Departmental | | - | 227,369 | 227,969 |
| Intergovernmental | 1,084 | | 856,687 | 857,771 |
| TOTAL ASSETS | \$ 13,430,427 | \$ 827,842 | \$ 25,340,511 | \$ 39,598,780 |
| LIABILITIES | | | | |
| Accounts payable | \$ 479,604 | \$ - | \$ 402,699 | \$ 882,303 |
| Accrued liabilities | 3,671,210 | - | 153,108 | 3,824,318 |
| Other liabilities | 696,693 | | 457 | 697,150 |
| TOTAL LIABILITIES | 4,847,507 | - | 556,264 | 5,403,771 |
| DEFERRED INFLOWS OF RESOURCES | | | | |
| Unavailable revenues | 2,328,245 | - | 227,367 | 2,555,612 |
| FUND BALANCES | | | | |
| Nonspendable | - | - | 43,070 | 43,070 |
| Restricted | 336,437 | 827,842 | 20,939,785 | 22,104,064 |
| Committed | 193,905 | - | 3,618,137 | 3,812,042 |
| Assigned | 363,219 | - | - | 363,219 |
| Unassigned | 5,361,114 | | (44,112) | 5,317,002 |
| TOTAL FUND BALANCES | 6,254,675 | 827,842 | 24,556,880 | 31,639,397 |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF | | | | |
| RESOURCES AND FUND BALANCES | \$ 13,430,427 | \$ 827,842 | \$ | \$ |

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2018

| Total governmental fund balances | \$ | 31,639,397 |
|--|-----|---------------|
| • Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. | | 161,534,519 |
| Revenues are reported on the accrual basis of accounting and are not deferred until collection. | | 2,366,118 |
| Internal service funds are used by management to account for health insurance and workers' compensation activities. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Assets. | | 2,599,515 |
| Long-term liabilities, including bonds payable, net pension liability, and OPEB liability, are not due and payable in the current period and, therefore, are not reported in the governmental funds. | | (176,587,920) |
| • Other | _ | (565,111) |
| Net position of governmental activities | \$_ | 20,986,518 |

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2018

| | | <u>General</u> | | Public Safety Building <u>Fund</u> | (| Nonmajor Governmental <u>Funds</u> | | Total Governmental <u>Funds</u> |
|--|----|--|----|---|----|--|----|--|
| Revenues: Property taxes Excises Penalties, interest, and other taxes Charges for services Intergovernmental Licenses and permits Fines and forfeitures Investment income Miscellaneous | \$ | 65,734,537 3,026,100 654,743 250,261 15,914,592 625,020 80,232 287,719 4,833 | \$ | - - - - - - - - | \$ | 525,396 - - 1,999,096 9,275,461 - - 6,838 473,854 | \$ | 66,259,933 3,026,100 654,743 2,249,357 25,190,053 625,020 80,232 294,557 478,687 |
| Total Revenues | | 86,578,037 | | - | | 12,280,645 | | 98,858,682 |
| Expenditures: Current: General government Public safety Education Public works Health and human services Culture and recreation Employee benefits Debt service Intergovernmental Total Expenditures Excess (deficiency) of revenues over expenditures | | 2,155,385 6,992,541 47,790,016 3,995,875 649,851 1,235,591 13,335,595 8,901,088 748,657 85,804,599 773,438 | - | 4,783,326 - - - - - - 4,783,326 (4,783,326) | | 2,158,831 809,070 9,406,109 1,529,555 77,339 250,269 - 79,182 - 14,310,355 (2,029,710) | | 4,314,216 12,584,937 57,196,125 5,525,430 727,190 1,485,860 13,335,595 8,980,270 748,657 104,898,280 (6,039,598) |
| Other Financing Sources (Uses): Issuance of bonds Transfers in Transfers out | | - 800,912 (4,512,569) | _ | - - (750,000) | - | 8,855,000 5,126,706 (745,602) | - | 8,855,000 5,927,618 (6,008,171) |
| Total Other Financing Sources | | (3,711,657) | - | (750,000) | - | 13,236,104 | - | 8,774,447 |
| Excess (deficiency) of revenues and other sources over expenditures and other uses | | (2,938,219) | | (5,533,326) | | 11,206,394 | | 2,734,849 |
| Fund Balance, at Beginning of Year, as restated | - | 9,192,894 | | 6,361,168 | _ | 13,350,486 | - | 28,904,548 |
| Fund Balance, at End of Year | \$ | 6,254,675 | \$ | 827,842 | \$ | 24,556,880 | \$ | 31,639,397 |

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2018

| Net changes in fund balances - total governmental funds | \$ | 2,734,849 |
|--|----|-------------|
| Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense: | | |
| Capital outlay | | 10,122,833 |
| Depreciation | | (6,036,746) |
| • The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position: | | |
| Issuance of debt | | (8,855,000) |
| Repayments of debt | | 6,837,697 |
| Repayment of capital lease | | 64,072 |
| • Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred | i | |
| revenue. | | 302,439 |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therfore, are not reported as expenditures in the governmental funds: | | |
| Net pension liability and related deferred outflows and inflows of resources | | (707,306) |
| Net OPEB liability and related deferred outflows and inflows of resources | | (2,562,059) |
| Other | | 608,528 |
| • Internal service funds are used by management to account for health insurance and workers' compensation activities. The net activity of internal service funds is reported | | |
| with Governmental Activities. | _ | 249,255 |
| Change in net position of governmental activities | \$ | 2,758,562 |

GENERAL FUND

STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2018

| | Bu | dgeted Amounts | _ | Variance with |
|--|-------------------------|------------------|--------------------------|---|
| | Origina <u>Budge</u> | | Actual <u>Amounts</u> | Final Budget Positive <u>(Negative)</u> |
| Revenues and Other Sources: | _ | - | | |
| Property taxes | \$ 65,802,8 | 94 \$ 65,802,894 | \$ 65,802,894 | \$- |
| Excise | 3,100,0 | 3,100,000 | 3,026,100 | (73,900) |
| Penalties, interest, and other taxes | 463,5 | 500 463,500 | 654,743 | 191,243 |
| Charges for services | 247,0 | 000 247,000 | 250,261 | 3,261 |
| Intergovernmental | 10,777,8 | 10,777,873 | 10,828,151 | 50,278 |
| Licenses and permits | 628,0 | 628,000 | 625,020 | (2,980) |
| Fines and forfeitures | 65,0 | 000 65,000 | 80,232 | 15,232 |
| Investment income | 246,5 | 500 246,500 | 296,317 | 49,817 |
| Miscellaneous | | | 4,832 | 4,832 |
| Transfers in | 679,2 | 215 679,215 | 679,215 | - |
| Use of overlay surplus | 125,0 | 000 125,000 | 125,000 | - |
| Use of fund balance (free cash) | 4,151,0 | 4,151,022 | 4,151,022 | - |
| Fund balance reserve for excluded debt | 25,2 | 293 25,293 | 25,293 | |
| Total Revenues and Other Sources | 86,311,2 | 86,311,297 | 86,549,080 | 237,783 |
| Expenditures and Other Uses: | | | | |
| General government | 2,278,9 | 2,278,932 | 2,159,783 | 119,149 |
| Public safety | 7,029,3 | | | 32,598 |
| Education | 42,676,2 | | | 56,812 |
| Public works | 4,110,2 | | | 13,541 |
| Health and human services | 705,5 | 67 705,567 | 640,095 | 65,472 |
| Culture and recreation | 1,244,3 | | | 12,428 |
| Employee benefits | 13,900,5 | | | 746,574 |
| Debt service | 8,884,4 | 8,884,456 | 8,879,391 | 5,065 |
| Intergovernmental | 769,0 | 769,088 | 749,657 | 19,431 |
| Transfers out | 4,712,5 | 69 4,712,569 | 4,712,569 | |
| Total Expenditures and Other Uses | 86,311,2 | | 85,240,227 | 1,071,070 |
| Excess of revenues and other | | | | |
| sources over expenditures and other uses | \$ | \$ | \$ 1,308,853 | \$ 1,308,853 |

PROPRIETARY FUNDS

STATEMENT OF NET POSITION

JUNE 30, 2018

| | Business-Type Activities Enterprise Funds Water | Governmental <u>Activities</u> Internal Service |
|--|---|--|
| | Fund | Funds |
| ASSETS | | |
| Current: Cash and short-term investments Investments User fees, net of allowance for uncollectibles | \$ 2,401,394 - 1,723,434 | \$- 3,243,206 - |
| Total current assets | 4,124,828 | 3,243,206 |
| | 4,124,020 | 3,243,200 |
| Noncurrent: Capital assets: Land and construction in progress Other capital assets, net of accumulated depreciation | 1,929,982 11,091,521 | |
| Total noncurrent assets | 13,021,503 | - |
| DEFERRED OUTFLOWS OF RESOURCES Related to pensions Related to OPEB | 57,199 2,703 | - |
| TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES | 17,206,233 | 3,243,206 |
| LIABILITIES Current: Accounts payable Accrued liabilities Current portion of long-term liabilities: Bonds payable | 130,935 - 200,000 | 58,321 585,370 - |
| Other | 3,137 | |
| Total current liabilities | 334,072 | 643,691 |
| Noncurrent: Bonds payable, net of current portion Net pension liability Net OPEB liability Other, net of current portion | 1,965,000 275,521 1,036,063 59,610 | - - - |
| Total noncurrent liabilities | 3,336,194 | - |
| DEFERRED INFLOWS OF RESOURCES Related to pensions | 51,010 | |
| TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES | 3,721,276 | 643,691 |
| NET POSITION Net investment in capital assets Unrestricted | 10,856,503 2,628,454 | 2,599,515 |
| TOTAL NET POSITION | \$ 13,484,957 | \$ 2,599,515 |

PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

FOR THE YEAR ENDED JUNE 30, 2018

| | ness-Type Activities <u>nterprise Funds</u> Water <u>Fund</u> | Governmental <u>Activities</u> Internal Service <u>Fund</u> |
|--|--|---|
| Operating Revenues: Charges for services Employee and employer contributions Miscellaneous | \$ 4,075,358 - | \$ - 10,862,848 |
| Total Operating Revenues | 4,096,475 | 10,862,848 |
| Operating Expenses: Salaries and benefits Other operating expenses Depreciation | 1,544,842 1,570,451 463,634 | - 10,715,842 - |
| Total Operating Expenses | 3,578,927 | 10,715,842 |
| Operating Income | 517,548 | 147,006 |
| Nonoperating Revenues (Expenses): Interest expense | (66,808) | |
| Total Nonoperating Revenues (Expenses), Net | (66,808) | - |
| Other financing sources: Transfer in Transfer out | (21,697) | 102,249 |
| Total other financing sources | (21,697) | 102,249 |
| Change in Net Position | 429,043 | 249,255 |
| Net Position at Beginning of Year, as restated | 13,055,914 | 2,350,260 |
| Net Position at End of Year | \$ 13,484,957 | \$ 2,599,515 |

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2018

| <u>Cash Flows From Operating Activities</u> : Receipts from customers and users | Business-Type Activities <u>Enterprise Funds</u> Water <u>Fund</u> \$ 3,463,387 (2,405,522) Governmental <u>Activities</u> Internal Service <u>Fund</u> \$ 11,237,421 (40,505) |
|---|--|
| Payments to vendors and employees Net Cash Provided By Operating Activities | (3,106,522) (10,604,695) 356,865 632,726 |
| | 000,000 002,120 |
| <u>Cash Flows From Capital and Related Financing Activities:</u> Principal payments on bonds Interest expense Acquisition and construction of capital assets | (205,000) - (66,808) - (1,518,675) - |
| Net Cash Provided By (Used For) Capital and Related Financing Activiti | ies (1,790,483) - |
| Cash Flows From Non-Capital Financing Activities: Transfer in Transfer out Net Cash Provided By (Used For) Non-capital Activities | - 102,249 (21,697) - (21,697) 102,249 |
| | (21,097) 102,249 |
| Cash Flows From Investing Activities: Investment purchases (sales) | - (904,030) |
| Net Cash Provided By (Used For) Investing Activities | - (904,030) |
| Net Change in Cash and Short-Term Investments | (1,455,315) (169,055) |
| Cash and Short-Term Investments, Beginning of Year | 3,856,709 169,055 |
| Cash and Short-Term Investments, End of Year | \$ <u>2,401,394</u> \$ <u>-</u> |
| <u>Reconciliation of Operating Income (Loss) to Net Cash</u> <u>Provided by (Used For) Operating Activities</u> : | |
| Operating income | \$ 517,548 \$ 147,006 |
| Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities: Depreciation | 463,634 - |
| Changes in assets, liabilities, and deferred outflow/inflows: | +00,004 - |
| User fees | (633,088) - |
| Other receivables | - 374,573 |
| Deferred outflows - related to pensions | (27,526) - |
| Deferred outflows - related to OPEB Warrants and accounts payable | (681) - (707) 58,321 |
| Accrued liabilities | (31,591) 52,826 |
| Net pension liability | 9,947 - |
| Net OPEB liability | 35,686 - |
| Deferred inflows - related to pensions | - 23,643 |
| Net Cash Provided By (Used For) Operating Activities | \$ <u>356,865</u> \$ <u>632,726</u> |

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2018

| ASSETS | Other Post-Employment Benefits Trust <u>Fund</u> | Private Purpose Trust <u>Funds</u> | Agency <u>Funds</u> |
|--|---|---|------------------------------------|
| Cash and short-term investments Investments Cash held by others Accounts receivable | \$ - 553,234 - - | \$ 36,460 82,865 - - | \$- 296,090 48,398 77,045 |
| Total Assets | 553,234 | 119,325 | 421,533 |
| LIABILITIES Other liabilities | | | 421,533 |
| Total Liabilities | | <u> </u> | 421,533 |
| NET POSITION Total net position restricted for pensions and other purposes | \$ <u>553,234</u> | \$ <u>119,325</u> | \$ <u> </u> |

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2018

| | Other ost-Employment Benefits Trust <u>Fund</u> | Private Purpose <u>ust Funds</u> |
|--|--|--|
| Additions: | | |
| Employer contributions | \$ 2,996,860 | \$ - |
| Investment income | 27,427 | 525 |
| Miscellaneous revenues | | 5,554 |
| Total additions | 3,024,287 | 6,079 |
| Deductions: Benefit payments to plan members, beneficiaries and other systems Miscellaneous expenditures Total deductions | 2,796,860 | - 4,927 4,927 |
| | | |
| Net increase | 227,427 | 1,152 |
| Net position restricted for pensions and other purposes: Beginning of year | 325,807 | 118,173 |
| End of year | \$ 553,234 | \$ 119,325 |
| | | |

Notes to Financial Statements

1. <u>Summary of Significant Accounting Policies</u>

The accounting policies of the Town of Sharon, Massachusetts (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

A. <u>Reporting Entity</u>

The Town is a municipal corporation governed by an elected Board of Selectmen. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable. In fiscal year 2018, it was determined that no entities met the required GASB 14 (as amended) criteria of component units.

B. Government-wide and Fund Financial Statements

Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. <u>Measurement Focus</u>, Basis of Accounting, and Financial Statement <u>Presentation</u>

Government-wide Financial Statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, certain expenditures such as debt service, claims and judgments, compensated absences, OPEB, and pension are recorded only when payment is due.

The Town reports the following major governmental funds:

- The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The *public safety building fund* accounts for funds used in the construction of the new public safety facility at the current police and department of public works property.

The proprietary fund financial statements are reported using the *economic resources measurement* focus and the *accrual basis of accounting*. Under this method, revenues are recognized when earned and expenses are recorded when liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The Town reports the following major proprietary fund:

• Water operations

The *self-insured employee health program* is reported as an internal service fund in the accompanying financial statements.

The fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting.* Under this method, revenues are recognized when earned and expenses are recorded when liabilities are incurred.

The Town reports the following fiduciary funds:

- The other post-employment benefit trust fund is used to accumulate resources for health and life insurance benefits for retired employees.
- The *private-purpose trust fund* is used to account for trust arrangements, other than those properly reported in the pension trust fund or permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.
- The *agency funds* account for fiduciary assets held by the Town in a custodial capacity as an agent on behalf of others. Agency funds report only assets and liabilities, and therefore, have no measurement focus.

D. Cash and Short-Term Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the general fund. Certain special revenue, proprietary, and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments". The interest earnings attributable to each fund type are included under investment income.

For purpose of the statement of cash flows, the proprietary funds consider investments with original maturities of three months or less to be short-term investments.

E. Investments

State and local statutes place certain limitations on the nature of deposits and investments available. Deposits in any financial institution may not exceed certain levels within the financial institution. Non-fiduciary fund investments can be made in securities issued by or unconditionally guaranteed by the U.S. Government or agencies that have a maturity of one year or less from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

Investments for the Trust Funds consist of marketable securities, bonds, and short-term money market investments. Investments are carried at market value.

F. Property Tax Limitations

Legislation known as "Proposition 2½" has limited the amount of revenue that can be derived from property taxes. The prior fiscal year's tax levy limit is used as a base and cannot increase by more than 2.5 percent (excluding new growth), unless an override is voted. The actual fiscal year 2018 tax levy reflected an excess capacity of \$2,075,990.

G. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$10,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

| <u>Assets</u> | <u>Years</u> |
|-----------------------|--------------|
| Buildings | 40 |
| Building improvements | 20 |
| Infrastructure | 30 - 75 |
| Vehicles | 5 |
| Office equipment | 5 |
| Computer equipment | 5 |

H. Compensated Absences

It is the Town's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vested sick and vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

I. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position.

J. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> - Generally, fund balance represents the difference between the current assets/deferred outflows and current liabilities/deferred inflows. The Town reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned.

<u>Net Position</u> - Net position represents the difference between assets/deferred outflows and liabilities/deferred inflows. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or

improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The remaining net position is reported as unrestricted.

K. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

2. <u>Stewardship, Compliance, and Accountability</u>

A. Budgetary Information

At the annual town meeting, the Finance Committee presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by town meeting, establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at special town meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the Finance Committee is empowered to transfer funds from the reserve fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line, or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the line items as voted. Certain items may exceed the line item budget as approved if it is for an emergency and for the safety of the general public. These items are limited by the Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the general fund and proprietary funds. Effective budgetary control is achieved for all other funds through provisions of the Massachusetts General Laws.

At year-end, appropriation balances lapse, except for certain unexpended capital items and encumbrances which will be honored during the subsequent year.

B. Budgetary Basis

The general fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

C. Budget/GAAP Reconciliation

The budgetary data for the general is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison to budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

| | Revenues and Other | | | Expenditures and Other |
|--|-----------------------|-------------|-----|---------------------------|
| General Fund | Fir | and Other | Fi | nancing Uses |
| Revenues/Expenditures | | | | |
| (GAAP basis) | \$ | 86,578,037 | \$ | 85,804,599 |
| Other financing sources/uses | | | | |
| (GAAP basis) | _ | 800,912 | _ | 4,512,569 |
| Subtotal (GAAP Basis) | | 87,378,949 | | 90,317,168 |
| Adjust tax revenue to accrual basis | | 68,357 | | - |
| Reverse beginning of year appropriation carryforwards from expenditures | | - | | (351,636) |
| Add end-of-year appropriation carryforwards from expenditures | | - | | 381,833 |
| To record use of free cash | | 4,151,022 | | - |
| To record use of overlay surplus | | 125,000 | | - |
| To record use of fund balance for excluded debt | | 25,293 | | - |
| To reverse the effect of non-budgeted State contributions for teachers retirement | | (5,086,441) | | (5,086,441) |
| To remove the effects of non-budgeted stabilization fund | | (91,402) | | - |
| Other adjustments | _ | (21,698) | _ | (20,697) |
| Budgetary basis | \$_ | 86,549,080 | \$_ | 85,240,227 |

D. Deficit Fund Equity

Certain individual funds reflected deficit balances as of June 30, 2018.

It is anticipated that the deficits in these funds will be eliminated through future departmental revenues, bond proceeds, and transfers from other funds.

3. Cash and Short-Term Investments

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned. Massachusetts General Law Chapter 44, Section 55, limits the Town's deposits "in a bank or trust company or banking company to an amount not exceeding sixty percent of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess." The Town does not have a deposit policy for custodial credit risk.

As of June 30, 2018, \$18,956,561 of the Town's bank balances of \$29,155,206 was exposed to custodial credit risk as uninsured or uncollateralized. \$7,040,173 of the Town's uninsured and uncollateralized amount is on deposit with the Massachusetts Municipal Depository Trust, which is the state investment pool as authorized by Massachusetts General Law, Chapter 29, Section 38A.

4. Investments

A. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. For short-term investments that were purchased using surplus revenues, Massachusetts General Law, Chapter 44, Section 55, limits the Town's investments to the top rating issued by at least one nationally recognized statistical rating organization (NRSROs).

Presented below (in thousands) is the actual rating as of year-end for each investment of the Town. (All federal agency securities have an implied credit rating of AAA.):

| | | | | | | | Ratir | ng a | as of |
|---------------------------|----|---------------|---------------|----------|-----------|----------|------------|------|--------------|
| | | | Minimum | | Exempt | | Yea | End | |
| | | | Legal | | From | | | | Not |
| Investment Type | | <u>Amount</u> | <u>Rating</u> | <u>[</u> | Disclosur | <u>e</u> | <u>Aaa</u> | | <u>Rated</u> |
| U.S. Treasury bonds | \$ | 882 | | \$ | - | \$ | 882 | \$ | - |
| Certificates of deposits | | 9,271 | N/A | | 9,271 | | - | | - |
| Corporate bonds | | 1,091 | | | - | | - | | 1,091 |
| Corporate equities | | 1,582 | N/A | | 1,582 | | - | | - |
| Mutual funds | | 326 | N/A | | 326 | | - | | - |
| Federal agency securities | - | 2,002 | | _ | - | | 2,002 | | - |
| Total investments | \$ | 15,154 | | \$_ | 11,179 | \$ | 2,884 | \$ | 1,091 |

B. <u>Custodial Credit Risk</u>

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government

will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Town does not have policies for custodial credit risk.

C. Concentration of Credit Risk

The Town places no limit on the amount the Town may invest in any one issuer. The Town does not have an investment in one issuer greater than 5% of total investments.

D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the Town's investments to market interest rate fluctuations is as follows:

| | | Investment Maturities <u>(in Years)</u> | | | | | | | |
|---------------------------|---------------|--|----|------------|----|-------------|----|------------|--|
| | | Less | | | | | | | |
| Investment Type | <u>Amount</u> | <u>Than 1</u> | | <u>1-5</u> | | <u>6-10</u> | | <u>N/A</u> | |
| Debt-related Securities: | | | | | | | | | |
| U.S. Treasury bonds | \$ 882 | \$ 263 | \$ | 350 | \$ | 269 | \$ | - | |
| Certificates of deposit | 9,271 | 6,959 | | 2,312 | | - | | - | |
| Corporate bonds | 1,091 | - | | 990 | | 101 | | - | |
| Corporate equities | 1,582 | - | | - | | - | | 1,582 | |
| Mutual funds | 326 | - | | - | | - | | 326 | |
| Federal agency securities | 2,002 | 50 | | 1,837 | | 115 | | - | |
| Total | \$ 15,154 | \$ 7,272 | \$ | 5,489 | \$ | 485 | \$ | 1,908 | |

E. Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of an investment. The Town does not have policies for foreign currency risk.

F. Fair Value

The Town categorizes its fair value measurements within the fair value hierarchy established by *Governmental Accounting Standards Board Statement No. 72 Fair Value Measurement and Application* (GASB 72). The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the Town's investments are classified as Level 1, except certificates of deposit which are reported at cost.

5. <u>Property Taxes and Excises Receivable</u>

Real estate and personal property taxes are levied and based on values assessed on January 1 of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on a quarterly basis and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year they relate to.

The day after the final tax bill is due, a demand notice may be sent to the delinquent taxpayer. Fourteen days after the demand notice has been sent, the tax collector may proceed to file a lien against the delinquent taxpayers' property. The Town has an ultimate right to foreclose on property for unpaid taxes. Personal property taxes cannot be secured through the lien process.

Motor vehicle excise taxes are assessed annually for every motor vehicle and trailer registered in the Commonwealth. The Registry of Motor Vehicles annually calculates the value of all registered motor vehicles for the purpose of excise assessment. The amount of motor vehicle excise tax due is calculated using a fixed rate of \$25 per \$1,000 of value.

Boat excise taxes are assessed annually for all water vessels, including documented boats and ships, used or capable of being used for transportation on water. A boat excise is assessed by the community where the vessel is moored. July 1 is the assessing date for all vessels, and the boat excise due is calculated using a fixed rate of \$10 per \$1,000 of value.

Property taxes and excise receivables at June 30, 2018 consist of the following:

| | _ | Gross Amount (fund basis) | - | Allowance for Doubtful Accounts | - | Net Amount (accrual basis) | |
|---|-----|---------------------------------|----|---------------------------------------|----|----------------------------------|--|
| Real estate taxes Personal property taxes Tax liens | \$ | 1,663,901 32,796 651,663 | \$ | (84,896) (7,004) (65,166) | \$ | 1,579,005 25,792 586,497 | |
| Total property taxes Less current portion | \$_ | 2,348,360 | \$ | (157,066) | - | 2,191,294 1,604,797 | |
| Noncurrent taxes receivable | | | | | \$ | 586,497 | |
| Motor vehicle excise | \$_ | 155,226 | \$ | (32,428) | \$ | 122,798 | |
| Total excises | \$ | 155,226 | \$ | (32,428) | \$ | 122,798 | |

6. Intergovernmental Receivables

This balance represents reimbursements requested from Federal and State agencies for expenditures incurred in fiscal 2018.

7. <u>User Fee Receivables</u>

Receivables for user charges and betterments at June 30, 2018 consist of the following:

| | | | | Allowance | |
|--------------|----|-----------|----|--------------|------------|
| | | Gross | | for Doubtful | |
| Receivables: | _ | Amount | _ | Accounts | Net Amount |
| Water | \$ | 1,745,149 | \$ | (21,715) \$ | 1,723,434 |

8. Interfund Fund Accounts

Transfers

The Town reports interfund transfers between various funds. Most transfers result from budgetary or statutory actions, whereby funds are moved to accomplish various expenditure purposes. The following is an analysis of major interfund transfers:

| Governmental Funds: | | Transfers In | Ţ | ransfers Out |
|---|----|-------------------------|----|---------------------------|
| General Fund Major Public Safety Building Fund Internal Service Fund Nonmajor Funds: | \$ | 800,912 - 102,249 | \$ | 4,512,569 750,000 - |
| Special Revenue Funds Capital Project Funds | | 26,477 5,100,230 | | 745,602 - |
| Subtotal Nonmajor Funds | - | 5,126,707 | | 745,602 |
| Business-Type Funds: | | | | 04 007 |
| Water Fund | - | - | | 21,697 |
| Subtotal Business-Type Funds: | | - | | 21,697 |
| Grand Total | \$ | 6,029,868 | \$ | 6,029,868 |

The Town's other routine transfers include transfers made to move (1) unrestricted revenues or balances that have been collected or accumulated in the general fund to other funds based on budgetary authorization, and (2) revenues from a fund that by statute or budgetary authority must collect them to funds that are required by statute or budgetary authority to expend them.

9. <u>Capital Assets</u>

Capital asset activity for the year ended June 30, 2018 was as follows (in thousands):

| | | Beginning <u>Balance</u> | <u> </u> | ncreases | <u>[</u> | Decreases | | Ending <u>Balance</u> |
|---|----|---------------------------------|-----------|-----------------------------|----------|------------------|----|---------------------------------|
| Governmental Activities: | | | | | | | | |
| Capital assets, being depreciated: Buildings and improvements Machinery, equipment, and furnishings Infrastructure | \$ | 138,035 18,972 25,877 | \$ | 16,441 2,263 1,017 | \$ | - (93) - | \$ | 154,476 21,142 26,894 |
| Total capital assets, being depreciated | | 182,884 | - | 19,721 | - | (93) | | 202,512 |
| Less accumulated depreciation for: Buildings and improvements Machinery, equipment, and furnishings Infrastructure | _ | (35,220) (14,635) (6,620) | - | (4,175) (1,153) (709) | | - 93 - | | (39,395) (15,695) (7,329) |
| Total accumulated depreciation | _ | (56,475) | - | (6,037) | | 93 | | (62,419) |
| Total capital assets, being depreciated, net | | 126,409 | | 13,684 | | - | | 140,093 |
| Capital assets, not being depreciated: Land Construction in progress | _ | 20,912 10,128 | - | - 529 | | - (10,128) | | 20,912 529 |
| Total capital assets, not being depreciated | - | 31,040 | - | 529 | - | (10,128) | | 21,441 |
| Governmental activities capital assets, net | \$ | 157,449 | \$ | 14,213 | \$ | (10,128) | \$ | 161,534 |
| Business-Type Activities: Capital assets, being depreciated: | | Beginning <u>Balance</u> | <u>lı</u> | ncreases | <u>[</u> | <u>)ecreases</u> | | Ending <u>Balance</u> |
| Buildings and improvements Machinery, equipment, and furnishings Infrastructure | \$ | 1,104 16,756 7,459 | \$ | - 1,519 - | \$ | - - - | \$ | 1,104 18,275 7,459 |
| Total capital assets, being depreciated | | 25,319 | | 1,519 | | - | | 26,838 |
| Less accumulated depreciation for: Buildings and improvements Machinery, equipment, and furnishings Infrastructure | | (738) (13,804) (740) | | (28) (257) (180) | | - - | | (766) (14,061) (920) |
| Total accumulated depreciation | _ | (15,282) | _ | (465) | _ | - | - | (15,747) |
| Total capital assets, being depreciated, net | _ | 10,037 | - | 1,054 | - | - | | 11,091 |
| Capital assets, not being depreciated: Land | _ | 1,930 | _ | - | - | - | - | 1,930 |
| Total capital assets, not being depreciated | _ | 1,930 | - | - | | - | | 1,930 |

Business-type activities capital assets, net

\$

11,967 \$ 1,054 \$

\$ 13,021

-

Depreciation expense was charged to functions of the Town as follows (in thousands):

| Governmental Activities: | | |
|---|-----|-------|
| General government | \$ | 119 |
| Public safety | | 818 |
| Education | | 3,634 |
| Public works | | 1,134 |
| Health and human services | | 228 |
| Culture and recreation | _ | 104 |
| Total depreciation expense - governmental activities | \$_ | 6,037 |
| Business-Type Activities: | | |
| Water | \$_ | 465 |
| Total depreciation expense - business-type activities | \$_ | 465 |

10. <u>Deferred Outflows of Resources</u>

Deferred outflows of resources represent the consumption of net position by the Town that is applicable to future reporting periods. Deferred outflows of resources have a positive effect on net position, similar to assets. Deferred outflows of resources related to pensions and OPEB, in accordance with GASB Statements No. 68 and 75, are more fully discussed in the corresponding pension and OPEB notes.

11. Accounts Payable and Accrued Expenses

Accounts payable represent 2018 expenditures paid after July 15, 2018. Accrued expenses represent 2018 expenditures paid in 2018.

12. <u>Tax Refunds Payable</u>

This balance consists of an estimate of refunds due to property taxpayers for potential abatements. These cases are currently pending with the State Appellate Tax Board.

13. <u>Capital Lease Obligations</u>

The Town is the lessee of certain equipment under capital and operating leases expiring in various years through 2024. Future minimum lease payments under the capital and operating leases consisted of the following as of June 30, 2018:

| Fiscal | | Capital |
|---|----|---------------|
| Year | | <u>Leases</u> |
| 2019 | \$ | 75,051 |
| 2020 | | 47,047 |
| 2021 | | 47,047 |
| 2022 | | 47,045 |
| Thereafter | - | 70,572 |
| Total minimum lease payments | | 286,762 |
| Less amounts representing interest | _ | (26,061) |
| Present Value of Minimum Lease Payments | \$ | 260,701 |

14. Long-Term Debt

A. General Obligation Bonds

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds currently outstanding are as follows:

| | | | | Amount |
|-------------------------------|----------------|------------------|-----|----------------|
| | Serial | | | Outstanding |
| | Maturities | Interest | | as of |
| Governmental Activities: | <u>Through</u> | <u>Rate(s) %</u> | | <u>6/30/18</u> |
| Septic loan | 8/1/2018 | 0.00% | \$ | 10,868 |
| Septic loan | 8/1/2019 | 0.00% | | 32,707 |
| Municipal purpose loan | 5/1/2021 | 4.27% | | 1,305,000 |
| Municipal purpose loan | 3/15/2022 | 3.99% | | 2,520,000 |
| General obligation | 8/30/2031 | 2.81% | | 15,445,000 |
| General obligation | 5/1/2027 | 1.81% | | 1,250,000 |
| General obligation | 10/15/2034 | 3.00% | | 4,220,000 |
| General obligation | 1/15/2035 | 3.00% | | 21,210,000 |
| General obligation | 6/30/2026 | 3.00% | | 7,105,000 |
| General obligation | 6/30/2027 | 3.00% | | 1,295,000 |
| General obligation | 6/30/2032 | 2.19% | | 3,270,000 |
| General obligation | 6/30/2028 | 2.96% | _ | 8,855,000 |
| Total Governmental Activities | | | \$_ | 66,518,575 |
| | | | | |

| Business-Type Activities: | Serial Maturities <u>Through</u> | Interest <u>Rate(s) %</u> | | Amount Outstanding as of <u>6/30/18</u> |
|--|--|------------------------------|-----|--|
| Water improvements General obligation General obligation | 5/1/2027 10/15/2034 1/15/2035 | 1.81% 3.00% 3.00% | \$ | 490,000 1,140,000 535,000 |
| Total Business-Type Activities | | | \$_ | 2,165,000 |

B. Future Debt Service

The annual payments to retire all general obligation long-term debt outstanding as of June 30, 2018 are as follows:

| <u>Governmental</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|---|---|---|---|
| 2019 2020 2021 2022 2023 2024 - 2028 2029 - 2033 | \$ 6,461,698 6,205,829 6,011,048 5,385,000 4,610,000 20,440,000 13,065,000 | \$ 2,115,748 1,904,259 1,707,480 1,513,055 1,332,504 4,549,792 1,791,229 | \$ 8,577,446 8,110,088 7,718,528 6,898,055 5,942,504 24,989,792 14,856,229 |
| 2034 - 2035 Total | \$ 4,340,000 66,518,575 | \$ <u>285,102</u> 15,199,169 | \$ 4,625,102 81,717,744 |
| <u>Business-Type</u> 2019 2020 2021 2022 2023 2024 - 2028 | \$ Principal 200,000 185,000 180,000 170,000 170,000 695,000 | \$ <u>Interest</u> 60,706 55,408 50,695 46,787 42,407 150,012 | \$ <u>Total</u> 260,706 240,408 230,695 216,787 212,407 845,012 |
| 2024 - 2028 2029 - 2033 2034 - 2035 Total | \$ 450,000 115,000 2,165,000 | \$ 63,351 3,614 472,980 | \$ 513,351 513,614 2,637,980 |

C. Changes in General Long-Term Liabilities

During the year ended June 30, 2018, the following changes occurred in longterm liabilities (in thousands):

| | | | | | | | | | | | | Equals |
|----------------------------|----|----------------|----|----------|---------|---------------|----|-------------|----|---------|----|-------------|
| | | Total | | | | | | Total | | Less | L | ong-Term |
| | | Balance | | | | | | Balance | | Current | | Portion |
| | | 7/1/17 | A | dditions | Re | eductions | | 6/30/18 | | Portion | | 6/30/18 |
| Governmental Activities | | | | | | | | | | | | |
| Bonds payable | \$ | 64,501 | \$ | 8,855 | \$ | (6,837) | \$ | 66,519 | \$ | (6,462) | \$ | 60,057 |
| Net pension liability | | 30,979 | | 1,160 | | - | | 32,139 | | - | | 32,139 |
| Net OPEB liability | | 73,218 | | 2,612 | | - | | 75,830 | | - | | 75,830 |
| Other: | | -, - | | , - | | | | -, | | | | -, |
| Compensated absences | | 2,941 | | - | | (532) | | 2,409 | | (120) | | 2,289 |
| Landfill liability | | 375 | | - | | (25) | | 350 | | (24) | | 326 |
| Capital lease | | 325 | | - | | (64) | | 261 | | (66) | | 195 |
| | - | | - | | - | | | | | | - | |
| Subtotal - other | - | 3,641 | - | - | - | (621) | | 3,020 | | (210) | | 2,810 |
| Totals | \$ | 172,339 | \$ | 12,627 | \$ | (7,458) | \$ | 177,508 | \$ | (6,672) | \$ | 170,836 |
| | = | | = | | = | <u>`</u> | | | : | | = | |
| | | | | | | | | | | | | Equals |
| | | Total | | | | | | Total | | Less | L | ong-Term |
| | | Balance | | | | | | Balance | (| Current | - | Portion |
| | | 7/1/17 | Δ | dditions | Re | eductions | | 6/30/18 | | Portion | | 6/30/18 |
| Business-Type Activities | | <u>.,,,,,,</u> | | aanono | <u></u> | Judotionio | | 0/00/10 | | | | 0/00/10 |
| Bonds payable | \$ | 2.370 | \$ | _ | \$ | (205) | \$ | 2,165 | \$ | (200) | \$ | 1,965 |
| Net pension liability | Ψ | 2,370 | Ψ | - 10 | Ψ | (200) | ψ | 2,105 | Ψ | (200) | Ψ | 276 |
| Net OPEB liability | | 1,000 | | 36 | | - | | 1,036 | | - | | 1,036 |
| Other: | | 1,000 | | 30 | | - | | 1,030 | | - | | 1,030 |
| Compensated absences | | 95 | | | | (32) | | 63 | | (2) | | 60 |
| Compensated absences | - | 90 | - | | - | (32) | | 03 | - | (3) | - | 00 |
| | | | | | | (| | | | (| | ~ ~ |
| Subtotal - other | _ | 95 | _ | - | - | (32) | | 63 | - | (3) | - | 60 |
| Subtotal - other Totals | \$ | 95 3,731 | \$ | - 46 | \$ | (32) (237) | \$ | 63 3,540 | \$ | (3) | \$ | 60 3,337 |

15. Landfill Closure and Postclosure Care Costs

State and Federal laws and regulations require the Town to perform certain maintenance and monitoring functions at the landfill site for thirty years after closure.

The \$350,000 reported as landfill postclosure care liability at June 30, 2018 represents the remaining estimated postclosure maintenance costs. These amounts are based on what it would cost to perform all postclosure care in 2018. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

16. <u>Deferred Inflows of Resources</u>

Deferred inflows of resources are the acquisition of net position by the Town that are applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities. Deferred inflows of resources related to pension and OPEB will be recognized as expense in future years and is more fully described in the corresponding pension and OPEB notes. *Unavailable revenues* are reported in the governmental funds balance sheet in connection with receivables for which revenues are not considered available to liquidate liabilities of the current year.

17. <u>Governmental Funds - Balances</u>

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The Town has implemented *GASB Statement No. 54* (*GASB 54*), *Fund Balance Reporting and Governmental Fund Type Definitions*, which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2018:

<u>Nonspendable</u> - Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance classification includes general fund reserves for prepaid expenditures and nonmajor governmental fund reserves for the principal portion of permanent trust funds.

<u>Restricted</u> - Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes general fund encumbrances funded by bond issuances, various special revenue funds, and the income portion of permanent trust funds.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes general fund encumbrances for non-lapsing, special article appropriations approved at Town Meeting, and various special revenue funds.

<u>Assigned</u> - Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose. This fund balance classification includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period, and surplus set aside to be used in the subsequent year's budget.

<u>Unassigned</u> - Represents amounts that are available to be spent in future periods. This fund balance classification also includes general and budgetary stabilization funds set aside by Town meeting vote for future use (now reported as part of the general fund per GASB 54) and temporary deficits in other government funds.

| Nonspendable Nonexpendable permanent funds Total Nonspendable | General <u>Fund</u> \$ | Public Safety Building <u>Fund</u> \$ | Nonmajor Governmental <u>Funds</u> \$ <u>43,070</u> 43,070 | Total Governmental <u>Funds</u> \$ <u>43,070</u> 43,070 |
|---|------------------------------|--|--|---|
| • | _ | _ | -3,070 | -0,070 |
| Restricted Reserve for excluded debt Special revenue funds Capital project fund Expendable permanent funds Special revenue expendable trust fund | 336,437 - - - - | - - 827,842 - - | 8,284,333 12,235,755 165,990 253,707 | 336,437 8,284,333 13,063,597 165,990 253,707 |
| Total Restricted | 336,437 | 827,842 | 20,939,785 | 22,104,064 |
| Committed Special articles General government Employee benefits Special revenue funds | 176,403 17,502 - | - - - | - 3,618,137 | 176,403 17,502 3,618,137 |
| Total Committed | 193,905 | - | 3,618,137 | 3,812,042 |
| Assigned Encumbrances General government | 18,627 | - | _ | 18,627 |
| Public safety | 4,351 | - | - | 4,351 |
| Education | 52,650 | - | - | 52,650 |
| Public works | 100,806 | - | - | 100,806 |
| Health and human services | 4,646 | - | - | 4,646 |
| Culture and recreation | 5,952 | - | - | 5,952 |
| Employee benefits Reserved for expenditures | 894 175,293 | - | - | 894 175,293 |
| · | | | | |
| Total Assigned | 363,219 | - | - | 363,219 |
| Unassigned General fund Stablilization Special revenue fund | 4,544,951 816,163 | - | (44,112) | 4,544,951 816,163 (44,112) |
| Total Unassigned | 5,361,114 | | (44,112) | 5,317,002 |
| Total Fund Balances | \$ 6,254,675 | \$ 827,842 | \$ 24,556,880 | \$ 31,639,397 |

Following is a breakdown of the Town's fund balances at June 30, 2018:

18. Norfolk Contributory Retirement System

The Town follows the provisions of *GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27,* with respect to the employees' retirement funds.

A. Plan Description

Substantially all employees of the Town (except teachers and administrators under contract employed by the School Department) are members of the

Norfolk Contributory Retirement System (the System), a cost-sharing, multipleemployer public employee retirement system (PERS). Eligible employees must participate in the System. The pension plan provides pension benefits, deferred allowances, and death and disability benefits. Chapter 32 of the Massachusetts General Laws establishes the authority of the System, contribution percentages and benefits paid. The System Retirement Board does not have the authority to amend benefit provisions. Additional information is disclosed in the System's annual financial reports publicly available from the System located at 614 High Street, Suite 201, Dedham, Massachusetts 02027-0310.

Participant Retirement Benefits

The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest 3-year average annual rate of regular compensation for those hired prior to April 2, 2012 and the highest five-year average annual rate of regular compensation for those first becoming members of the Massachusetts System on or after that date. However, per Chapter 176 of the Acts of 2011, for members who retire on or after April 2, 2012, if in the 5 years of creditable service immediately preceding retirement, the difference in the annual rate of regular compensation between any 2 consecutive years exceeds 100 percent, the normal yearly amount of the retirement allowance shall be based on the average annual rate of regular compensation received by the member during the period of 5 consecutive years preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation and group classification.

If a participant was a member prior to February 2012, a retirement allowance may be received at any age, upon attaining 20 years of service. The plan also provides for retirement at age 55 if the participant was a member prior to January 1, 1978, with no minimum vesting requirements. If the participant was a member on or after January 1, 1978 and a member of Groups 1 or 2, then a retirement allowance may be received if the participant (1) has at least 10 years of creditable service, (2) is age 55, (3) voluntarily left Town employment on or after that date, and (4) left accumulated annuity deductions in the fund. Members of Group 4, have no minimum vesting requirements, however, must be at least age 55. Groups 2 and 4 require that participants perform the duties of the Group position for at least 12 months immediately prior to retirement.

A participant who became a member on or after April 2, 2012 is eligible for a retirement allowance upon 10 years creditable service and reaching ages 60 or 55 for Groups 1 and 2, respectively. Participants in Group 4 must be at least age 55. Groups 2 and 4 require that participants perform the duties of the Group position for at least 12 months immediately prior to retirement.

A retirement allowance consists of two parts: an annuity and a pension. A member's accumulated total deductions and a portion of the interest they

generate constitute the annuity. The difference between the total retirement allowance and the annuity is the pension. The average retirement benefit is approximately 80-85% pension and 15-20% annuity.

Participant Refunds

Employees who resign from service and who are not eligible to receive a retirement allowance are entitled to request a refund of their accumulated total deductions. Members voluntarily withdrawing with at least 10 years of service or involuntarily withdrawing, receive 100% of the regular interest that has accrued on those accumulated total deductions. Members voluntarily withdrawing with less than 10 years of service get credited interest each year at a rate of 3%.

Participants Contributions

Participants contribute a set percentage of their gross regular compensation annually. Employee contribution percentages are specified in Chapter 32 of the Massachusetts General Laws. The employee's individual contribution percentage is determined by their date of entry into the system. In addition, all employees hired on or after January 1, 1979 contribute an additional 2% on all gross regular compensation over the rate of \$30,000 per year. The percentages are as follows:

| Before January 1, 1975 | 5% |
|-------------------------------------|----|
| January 1, 1975 - December 31, 1983 | 7% |
| January 1, 1984 - June 30, 1996 | 8% |
| Beginning July 1, 1996 | 9% |

For those members entering a Massachusetts System on or after April 2, 2012 in Group 1, the contribution rate will be reduced to 6% when at least 30 years of creditable service has been attained.

Employer Contributions

Employers are required to contribute at actuarially determined rates as accepted by the Public Employee Retirement Administration Commission (PERAC).

The Town's contribution to the System for the year ended June 30, 2018 was \$3,751,960, which was equal to its annual required contribution.

B. Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the System and additions to/deductions from System's fiduciary net position have been determined on the same basis as they are reported by System. For this purpose,

benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

C. <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources</u> <u>and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2018, the Town reported a liability of \$32,414,349 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2017, the Town's proportion was 5.8615 percent.

For the year ended June 30, 2018, the Town recognized pension expense of \$4,695,892. In addition, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | | Deferred Outflows of Resources | | Deferred Inflows of Resources |
|--|-----|--------------------------------------|----|-------------------------------------|
| Differences between expected and actual experience | \$ | 3,090,071 | \$ | - |
| Changes of assumptions | · | 1,625,264 | | 1,307,304 |
| Net difference between projected and actual earnings on pension plan investments | | 2,013,893 | | 3,015,131 |
| Changes in proportion and differences between contributions and proportionate | | | | |
| share of contributions | _ | - | - | 1,678,651 |
| Total | \$_ | 6,729,228 | \$ | 6,001,086 |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year ended June 30: | |
|---------------------|---------------|
| 2019 | \$ 620,592 |
| 2020 | 421,788 |
| 2021 | 51,505 |
| 2022 | (365,743) |
| Total | \$ 728,142 |
| 2022 | \$ (365,7 |

D. Actuarial Assumptions

The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| COLA | 3% of the first \$175,000 |
|---------------------------|---------------------------|
| Salary increases | 3.5% - 5.5% |
| Investment rate of return | 7.75% |

Mortality rates were based on the RP-200 mortality table (sex-distinct, healthy employees for actives and healthy annuitants for retirees) projected with scale BB and Generational Mortality. Disabled mortality is the healthy retiree table ages set forward 2 years.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range (expected returns, net of pension plan investment expense and inflation) is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

| Asset Class | Target Asset <u>Allocation</u> | Long-term Expected Real Rate <u>of Return</u> |
|--|--|---|
| Domestic equity International equity Fixed income Real estate Private equity Hedge funds Real assets | 32.00% 17.50% 19.00% 9.00% 8.50% 9.00% 5.00% | 8.80% 8.80% 3.60% 7.40% 13.30% 7.40% 10.40% |
| Total | 100.00% | |

E. Discount Rate

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that the plan member contributions will be made at the current contribution rate and that employer contributions will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive plan members. Therefore,

the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

F. <u>Sensitivity of the Proportionate Share of the Net Pension Liability to Changes</u> <u>in the Discount Rate</u>

The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.75 percent, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.75%) or 1 percentage-point higher (8.75%) than the current rate:

| | | | Current | | |
|---------------------------|------------|----|------------|----|-------------|
| 1% Decrease Discount Rate | | | | | 1% Increase |
| | (6.75%) | _ | (7.75%) | | (8.75%) |
| \$ | 41,947,372 | \$ | 32,414,349 | \$ | 24,315,984 |

G. <u>Pension Plan Fiduciary Net Position</u>

Detailed information about the pension plan's fiduciary net position is available in the separately issued System financial report.

19. <u>Massachusetts Teachers' Retirement System (MTRS)</u>

A. Plan Description

The Massachusetts Teachers' Retirement System (MTRS) is a public employee retirement system (PERS) that administers a cost-sharing, multi-employer defined benefit plan, as defined in *Governmental Accounting Standards Board* (*GASB*) *Statement No. 67, Financial Reporting for Pension Plans*. MTRS is managed by the Commonwealth on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for all contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives, and Quincy College. The MTRS is part of the Commonwealth's reporting entity and does not issue a stand-alone audited financial report.

Management of MTRS is vested in the Massachusetts Teachers' Retirement Board (MTRB), which consists of seven members—two elected by the MTRS members, one who is chosen by the six other MTRB members, the State Treasurer (or their designee), the State Auditor (or their designee), a member appointed by the Governor, and the Commissioner of Education (or their designee), who serves ex-officio as the Chairman of the MTRB.

B. Benefits Provided

MTRS provides retirement, disability, survivor, and death benefits to members and their beneficiaries. Massachusetts General Laws (MGL) establishes uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last five years or any five consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member's age, length of creditable service, and group creditable service, and group classification. The authority for amending these provisions rests with the Legislature.

Members become vested after ten years of creditable service. A superannuation retirement allowance may be received upon the completion of twenty years of creditable service or upon reaching the age of 55 with ten years of service. Normal retirement for most employees occurs at age 65. Most employees who joined the system after April 1, 2012 cannot retire prior to age 60.

The MTRS' funding policies have been established by Chapter 32 of the MGL. The Legislature has the authority to amend these policies. The annuity portion of the MTRS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

C. Contributions

Member contributions for MTRS vary depending on the most recent date of membership:

| Membership Date | <u>% of Compensation</u> |
|---|---|
| Prior to 1975 1975 - 1983 1984 to 6/30/1996 | 5% of regular compensation 7% of regular compensation 8% of regular compensation |
| 7/1/1996 to present 7/1/2001 to present | 9% of regular compensation 11% of regular compensation (for teachers hired after 7/1/01 and those accepting provi- sions of Chapter 114 of the Acts of 2000) |
| 1979 to present | An additional 2% of regular compensation in excess of \$30,000 |

D. Actuarial Assumptions

The total pension liability for the June 30, 2017 measurement date was determined by an actuarial valuation as of January 1, 2017 rolled forward to June 30, 2017. This valuation used the following assumptions:

- (a) 7.50% investment rate of return, (b) 3.50% interest rate credited to the annuity savings fund and (c) 3.00% cost of living increase per year.
- Salary increases are based on analyses of past experience but range from 4.00% to 7.50% depending on length of service.
- Experience study is dated July 21, 2014 and encompasses the period January 1, 2006 to December 31, 2011.
- Mortality rates were as follows:
 - Pre-retirement reflects RP-2014 Employees table projected generationally with Scale BB and a base year of 2014 (gender distinct).
 - Post-retirement reflects RP-2014 Healthy Annuitant table projected generationally with Scale BB and a base year of 2014 (gender distinct).
 - Disability assumed to be in accordance with the RP-2014 Healthy Annuitant table projected generationally with Scale BB and a base year of 2014 set forward 4 years.

Investment assets of the MTRS are with the Pension Reserves Investment Trust (PRIT) Fund. The long-term expected rate of return on pension plan investments was determined using a building-block method in which bestestimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage. Best estimates of geometric rates of return for each major asset class included in the PRIT Fund's target asset allocation as of June 30, 2017 are summarized in the following table:

| Asset Class | Target <u>Allocation</u> | Long-Term Expected Real Rate of Return |
|---------------------------------|-----------------------------|---|
| Global equity | 40.00% | 5.00% |
| Portfolio completion strategies | 13.00% | 3.60% |
| Core fixed income | 12.00% | 1.10% |
| Private equity | 11.00% | 6.60% |
| Real estate | 10.00% | 3.80% |
| Value added fixed income | 10.00% | 3.60% |
| Timber/natural resources | 4.00% | 3.20% |
| Hedge funds | 0.00% | 3.60% |
| Total | 100.00% | |

E. Discount Rate

The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the Commonwealth's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates. Based on those assumptions, the net position was projected to be

available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

F. Sensitivity Analysis

The following illustrates the sensitivity of the collective net pension liability to changes in the discount rate. In particular, the table presents the MTRS collective net pension liability assuming it was calculated using a single discount rate that is one-percentage-point lower or one-percentage-point higher than the current discount rate (amounts in thousands):

| 1% Decrease | Current Discount | 1% Increase |
|---------------|------------------|---------------|
| to 6.50% | Rate 7.50% | to 8.50% |
| \$ 28,424,300 | \$ 22,885,391 | \$ 18,183,400 |

G. Special Funding Situation

The Commonwealth is a nonmember contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers. Therefore, these employers are considered to be in a special funding situation as defined by *GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68)* and the Commonwealth is a nonemployer contributing entity in MTRS. Since the employers do not contribute directly to MTRS, there is no net pension liability to recognize for each employer.

H. Town Proportions

In fiscal year 2017 (the most recent measurement period), the Commonwealth's proportionate share of the MTRS' collective net pension liability and pension expense that is associated with the Town was \$94,215,921 and \$9,833,590 respectively, based on a proportionate share of 0.411686%. As required by GASB 68, the Town has recognized its portion of the collective pension expense as both a revenue and expenditure in the general fund.

20. Other Post-Employment Benefits (GASB 75)

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replaces the requirements of Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. The Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. This Statement identifies the methods and assumptions that are required to be used to project benefit payments, discounted projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

All the following OPEB disclosures are based on a measurement date of June 30, 2017.

A. General Information about the OPEB Plan

Plan Description

The Town provides post-employment healthcare benefits for retired employees through the Town's plan. The Town provides health insurance coverage through BlueCross BlueShield. The benefits, benefit levels, employee contributions, and employer contributions are governed by Chapter 32 of the Massachusetts General Laws.

Benefits Provided

The Town provides medical and prescription drug insurance to retirees and their covered dependents. All active employees who retire from the Town and meet the eligibility criteria will receive these benefits.

Plan Membership

At June 30, 2017, the following employees were covered by the benefit terms:

| Inactive employees or beneficiaries | |
|--------------------------------------|-------|
| currently receiving benefit payments | 518 |
| Active employees | 587 |
| Total | 1,105 |

B. Actuarial Assumptions and Other Inputs

The net OPEB liability was determined by an actuarial valuation as of July 1, 2016, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| Inflation | 2.75% |
|-----------------------------|--|
| Salary increases | 3%, average, including inflation |
| Investment rate of return | 6.51%, net of OPEB plan investment expense |
| Municipal bond rate | 3.13% |
| Discount rate | 4% |
| Healthcare cost trend rates | 5% for 2017 and later years |

Mortality rates were based on RP-2000 Employees Mortality Table projected generationally with Scale BB and a base year 2009 for males and females.

The actuarial assumptions used in the valuation were based on the results of an actuarial experience study as of January 1, 2015.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2017 are summarized in the following table.

| Asset Class | Target Asset <u>Allocation</u> | Long-term Expected Real <u>Rate of Return</u> |
|---|--------------------------------------|---|
| Domestic Equity - Large Cap | 41.50% | 4.00% |
| Domestic Equity - Small/Mid Cap | 6.75% | 6.00% |
| International Equity - Developed Market | 9.50% | 4.50% |
| International Equity - Emerging Market | 3.00% | 7.00% |
| Domestic Fixed Income | 22.00% | 2.00% |
| International Fixed Income | 3.75% | 3.00% |
| Alternatives | 10.00% | 6.50% |
| Real Estate | 1.75% | 6.25% |
| Cash | 1.75% | 0.00% |
| Total | 100.00% | |

C. Discount Rate

The discount rate used to measure the net OPEB liability was 4%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate.

Based on those assumptions, the OPEB plan fiduciary net position was not projected to be available to make all projected future benefit payments of current plan members. As a result, a blended discount rate was used based on a combination of the investment rate of return of 6.51% and municipal bond rate of 3.13% (based on index provided by Standard and Poor's on 20-year municipal bond rate as of June 30, 2017).

D. <u>Net OPEB Liability</u>

The components of the net OPEB liability, measured as of June 30, 2017, were as follows:

| Total OPEB liability | \$ | 77,192,252 |
|-----------------------------|----|------------|
| Plan fiduciary net position | _ | 325,798 |
| Net OPEB liability | \$ | 76,866,454 |

E. Changes in the Net OPEB Liability

| | Increase (Decrease) | | | | |
|-----------------------------|---------------------|----|--------------|----|------------------|
| | | | Plan | | |
| | Total OPEB | | Fiduciary | | Net OPEB |
| | Liability | | Net Position | | Liability |
| | <u>(a)</u> | | <u>(b)</u> | | <u>(a) - (b)</u> |
| Balances, beginning of year | \$ 74,380,025 | \$ | 161,175 | \$ | 74,218,850 |
| Changes for the year: | | | | | |
| Service cost | 2,475,181 | | - | | 2,475,181 |
| Interest | 3,021,054 | | - | | 3,021,054 |
| Contributions - employer | - | | 2,834,008 | | (2,834,008) |
| Net investment income | - | | 14,623 | | (14,623) |
| Benefit payments | (2,684,008) | | (2,684,008) | | - |
| Net Changes | 2,812,227 | | 164,623 | | 2,647,604 |
| Balances, end of year | \$ 77,192,252 | \$ | 325,798 | \$ | 76,866,454 |

F. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

| | | Current | | |
|------------------|----|------------|----|------------|
| 1% | | Discount | | 1% |
| Decrease | _ | Rate | _ | Increase |
| \$ 89,038,037 | \$ | 76,866,454 | \$ | 67,174,043 |

G. <u>Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend</u> <u>Rates</u>

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

| | | | Current | | |
|----|------------|----|------------|----|------------|
| | | | Healthcare | | |
| | 1% | | Cost Trend | | 1% |
| _ | Decrease | _ | Rates | _ | Increase |
| \$ | 62,858,553 | \$ | 76,866,454 | \$ | 94,554,774 |

H. OPEB Expense and Deferred Outflows of Resources Related to OPEB

For the year ended June 30, 2018, the Town recognized an OPEB expense of \$2,647,064. At June 30, 2018, the Town reported deferred outflows of resources related to OPEB from the following sources:

| | | Deferred |
|--|----|------------------|
| | (| Outflows of |
| | | <u>Resources</u> |
| Contributions subsequent to the measurement date | \$ | 200,000 |
| Net difference between projected and actual OPEB investment earnings | _ | 540 |
| Total | \$ | 200,540 |

The \$200,000 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the net OPEB liability in the year ended June 30, 2019.

Other amounts reported as deferred inflows and outflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Year Ended June 30: | | |
|---------------------|----|-----|
| 2019 | \$ | 135 |
| 2020 | | 135 |
| 2021 | | 135 |
| 2022 | _ | 135 |
| Total | \$ | 540 |

21. Other Post-Employment Benefits (GASB 74)

GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), replaces the requirements of Statement No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. This applies if a trust fund has been established to fund future OPEB costs. In fiscal year 2015, the Town established an OPEB Trust Fund to provide funding for future employee health care costs.

All the following OPEB disclosures are based on a measurement date of June 30, 2018.

A. Investments

The OPEB trust fund assets consist of equities, fixed income, real estate, and alternatives. (specify)

Rate of return. For the year ended June 30, 2018, the annual money-weighted rate of return on investments, net of investment expense, was 6.47%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

B. Actuarial Assumptions and Other Inputs

The total OPEB liability was determined by an actuarial valuation as of July 1, 2016, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| Inflation | 2.75% |
|-----------------------------|--|
| Salary increases | 3%, average, including inflation |
| Investment rate of return | 6.51%, net of OPEB plan investment expense |
| Municipal bond rate | 3.45% |
| Discount rate | 4.50% |
| Healthcare cost trend rates | 5% for 2018 and later years |

Mortality rates were based on RP-2000 Employees Mortality Table projected generationally with Scale BB and a base year 2009 for males and females.

The actuarial assumptions used in the valuation were based on the results of an actuarial experience study as of January 1, 2015.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2018 are summarized in the following table.

| Asset Class | Target Asset <u>Allocation</u> | Long-term Expected Real <u>Rate of Return</u> |
|---|--|---|
| Domestic Equity - Large Cap Domestic Equity - Small/Mid Cap International Equity - Developed Market International Equity - Emerging Market Domestic Fixed Income International Fixed Income Alternatives Real Estate Cash | 41.50% 6.75% 9.50% 3.00% 22.00% 3.75% 10.00% 1.75% 1.75% | 4.00% 6.00% 4.50% 7.00% 2.00% 3.00% 6.50% 6.25% 0.00% |
| Total | 100.00% | |

C. Discount Rate

The discount rate used to measure the total OPEB liability was 4.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate.

Based on those assumptions, the OPEB plan fiduciary net position was not projected to be available to make all projected future benefit payments of current plan members. As a result, a blended discount rate was used based on a combination of the investment rate of return of 6.51% and municipal bond rate of 3.45% (based on index provided by Standard and Poor's on 20-year municipal bond rate as of June 30, 2018).

D. <u>Net OPEB Liability</u>

The components of the net OPEB liability, measured as of June 30, 2018, were as follows:

| Total OPEB liability | \$ | 75,334,369 |
|--|-----|------------|
| Plan fiduciary net position | | 553,234 |
| Net OPEB liability | \$_ | 74,781,135 |
| Plan fiduciary net position as a | | |
| percentage of the total OPEB liability | | 0.73% |

E. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

| | Current | | | |
|------------------|------------------|----|------------|--|
| 1% | Discount | | 1% | |
| Decrease | Rate | _ | Increase | |
| \$ 86,164,688 | \$ 74,781,135 | \$ | 65,610,642 | |

F. <u>Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend</u> <u>Rates</u>

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

| | | | Current | | |
|----|------------|----|------------|----|------------|
| | | | Healthcare | | |
| | 1% | | Cost Trend | | 1% |
| _ | Decrease | _ | Rates | _ | Increase |
| \$ | 61,625,116 | \$ | 74,781,135 | \$ | 91,262,978 |

22. <u>Self-Insurance</u>

The Town self-insures against claims for workers compensation, unemployment, and most employee health coverage. Annual estimated requirements for claims are provided in the Town's annual operating budget.

Workers Compensation

The Town contracts with an insurance consultant for claims processing of the Town's workers compensation policy, which has no excess liability coverage for any employees. The Workers Compensation claims liability represents an estimate of future costs based on a historical analysis of similar claims for all employees excluding public safety. The Town is unable to make any reasonable estimate of its liability for public safety employees.

Health Insurance

The Town contracts with an insurance carrier for excess liability coverage and an insurance consultant for claims processing. Under the terms of its insurance coverage, the Town is liable for claims up to \$100,000 per individual. The claims liability represents an estimate of claims incurred but unpaid at year-end, based on past historical costs and claims paid subsequent to year-end.

Changes in the aggregate liability for claims for the year ended June 30, 2018 are as follows:

| | | Health |
|--|-----|-----------------|
| | | <u>Coverage</u> |
| Claims liability, beginning of year | \$ | 532,544 |
| Claims incurred/recognized in fiscal year 2018 | | 10,715,842 |
| Claims paid in fiscal year 2018 | _ | (10,663,016) |
| Claims liability, end of year | \$_ | 585,370 |

23. <u>Commitments and Contingencies</u>

<u>Outstanding Legal Issues</u> - On an ongoing basis, there are typically pending legal issues in which the Town is involved. The Town's management is of the opinion that the potential future settlement of these issues would not materially affect its financial statements taken as a whole.

<u>Grants</u> - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

24. Beginning Fund Balance/Net Position Restatement

The beginning (July 1, 2017) fund balance/net position of the Town has been restated as follows:

Fund Basis Financial Statements:

| | | | | Fund Equity 6/30/17 |
|--------------------------------|----------|----------------------|----------------|------------------------|
| | <u>N</u> | <u>onmajor Funds</u> | Ambulance Fund | <u>(as restated)</u> |
| As previously reported | \$ | 12,099,840 \$ | 1,250,646 \$ | 13,350,486 |
| Reclassification of major fund | | 1,250,646 | (1,250,646) | - |
| As restated | \$_ | 13,350,486 \$ | \$ | 13,350,486 |

Government-Wide Financial Statements:

| | Business-Type Activities | | | | |
|---|-----------------------------|-------------------------------|----------------------------|----------------------------|--|
| | | | Enterprise Funds | | |
| | | Governmental | Water | | |
| | | <u>Activities</u> | <u>Fund</u> | <u>Total</u> | |
| As previously reported GASB 75 implementation OPEB | \$ | 54,582,798 \$ (36,354,842) | 13,583,499 \$ (527,585) | 68,166,297 (36,882,427) | |
| As restated | \$_ | 18,227,956 \$ | 13,055,914 \$ | 31,283,870 | |

TOWN OF SHARON, MASSACHUSETTS

SCHEDULE OF PROPORTIONATE SHARE (GASB 68) OF THE NET PENSION LIABILITY

JUNE 30, 2018 (Unaudited)

| Norfolk County Retirement System | | | | | | | | | | |
|----------------------------------|----------------------------|---|--|-----------------|---|--|--|--|--|--|
| Fiscal <u>Year</u> | Measurement <u>Date</u> | Proportion of the Net Pension <u>Liability</u> | Proportionate Share of the Net Pension <u>Liability</u> | Covered Payroll | Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll | Plan Fiduciary Net Position Percentage of the Total <u>Pension Liability</u> | | | | |
| June 30, 2018 | December 31, 2017 | 5.861500% | \$32,414,349 | \$ 17,786,282 | 182.24% | 63.50% | | | | |
| June 30, 2017 | December 31, 2016 | 5.985200% | \$32,414,349 | \$ 17,142,063 | 189.09% | 61.60% | | | | |
| June 30, 2016 | December 31, 2015 | 5.985212% | \$32,414,349 | \$ 16,355,566 | 198.19% | 58.60% | | | | |
| June 30, 2015 | December 31, 2014 | 6.404452% | \$33,215,101 | \$ 16,148,680 | 205.68% | 60.10% | | | | |

Massachusetts Teachers' Retirement System

| | | | | Commonwealth | of Total Net | | Proportionate | |
|---------------|---------------|------------------|------------------|-------------------|----------------|-----------------|-----------------|-------------------|
| | | | | Massachusetts' 7 | otal Pension | | Share of the | Plan Fiduciary |
| | | Proportion | Proportionate | Proportionate Sh | are Liability | | Net Pension | Net Position |
| | | of the | Share of the | of the Net Pens | ion Associated | | Liability as a | Percentage of |
| Fiscal | Measurement | Net Pension | Net Pension | Liability Associa | ted with the | | Percentage of | the Total |
| Year | <u>Date</u> | <u>Liability</u> | <u>Liability</u> | with the Towr | <u>1 Town</u> | Covered Payroll | Covered Payroll | Pension Liability |
| June 30, 2018 | June 30, 2017 | 0.411686% | \$ 94,215,921 | \$- | \$ 94,215,921 | \$ 27,955,406 | - | 54.25% |
| June 30, 2017 | June 30, 2016 | 0.428057% | \$ 95,704,726 | \$- | \$ 95,704,726 | \$ 28,156,113 | - | 52.73% |
| June 30, 2016 | June 30, 2015 | 0.415103% | \$ 85,053,177 | \$- | \$ 85,053,177 | \$ 26,312,914 | - | 55.38% |
| June 30, 2015 | June 30, 2014 | 0.418239% | \$ 66,484,812 | \$- | \$ 66,484,812 | \$ 25,644,299 | - | 61.64% |

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

TOWN OF SHARON, MASSACHUSETTS SCHEDULE OF PENSION CONTRIBUTIONS (GASB 68)

JUNE 30, 2018 (Unaudited)

| Norfolk County Retirement System | | | | | | | | | |
|----------------------------------|---|----------|--------------|----------------------------------|-------------|-----------------|----|------------|------------------|
| | | | | Contributions in Relation to the | | | | | |
| | | Co | ontractually | Contractually | Con | tribution | | | Contributions as |
| Fiscal | Measurement Required Required Deficienc | | iciency | | Covered | a Percentage of | | | |
| <u>Year</u> | Date | <u>C</u> | ontribution | Contribution | <u>(E</u>) | (Excess) | | Payroll | Covered Payroll |
| June 30, 2018 | December 31, 2017 | \$ | 3,751,960 | \$ 3,751,960 | \$ | - | \$ | 17,786,282 | 21.09% |
| June 30, 2017 | December 31, 2016 | \$ | 3,686,874 | \$ 3,686,874 | \$ | - | \$ | 17,142,063 | 21.51% |
| June 30, 2016 | December 31, 2015 | \$ | 3,824,140 | \$ 3,824,140 | \$ | - | \$ | 16,355,566 | 23.38% |
| June 30, 2015 | December 31, 2014 | \$ | 3,098,701 | \$ 3,098,701 | \$ | - | \$ | 16,148,680 | 19.19% |

Massachusetts Teachers' Retirement System

| Fiscal <u>Year</u> | Measurement <u>Date</u> | C P | ontractually Required ontribution rovided by <u>mmonwealth</u> | Contributions in Relation to the Contractually Required <u>Contribution</u> | Con Det | tribution ficiency <u>xcess)</u> | Covered <u>Payroll</u> | Contributions as a Percentage of <u>Covered Payroll</u> |
|-----------------------|----------------------------|--------|--|---|------------|--|---------------------------|---|
| June 30, 2018 | June 30, 2017 | \$ | 5,086,441 | \$ 5,086,441 | \$ | - | \$ 27,955,406 | 18.19% |
| June 30, 2017 | June 30, 2016 | \$ | 4,813,859 | \$ 4,813,859 | \$ | - | \$ 28,156,113 | 17.10% |
| June 30, 2016 | June 30, 2015 | \$ | 4,242,065 | \$ 4,242,065 | \$ | - | \$ 26,312,914 | 16.12% |
| June 30, 2015 | June 30, 2014 | \$ | 3,920,489 | \$ 3,920,489 | \$ | - | \$ 25,644,299 | 15.29% |

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

TOWN OF SHARON, MASSACHUSETTS OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Schedule of Changes in the Net OPEB Liability (GASB 74 and 75)

(Unaudited)

| | | <u>2018</u> | <u>2017</u> |
|---|-----|--|--|
| Total OPEB liability Service cost Interest on unfunded liability - time value of \$ Changes of assumptions Benefit payments, including refunds of member contributions | \$ | 2,423,454 3,520,469 (5,004,946) (2,796,860) | \$ 2,475,181 3,021,054 - (2,684,008) |
| Net change in total OPEB liability | | (1,857,883) | 2,812,227 |
| Total OPEB liability - beginning | _ | 77,192,252 | 74,380,025 |
| Total OPEB liability - ending (a) | | 75,334,369 | 77,192,252 |
| Plan fiduciary net position Contributions - employer Net investment income Benefit payments, including refunds of member contributions | _ | 2,996,860 27,436 (2,796,860) | 2,834,008 14,623 (2,684,008) |
| Net change in plan fiduciary net position | | 227,436 | 164,623 |
| Plan fiduciary net position - beginning | _ | 325,798 | 161,175 |
| Plan fiduciary net position - ending (b) | _ | 553,234 | 325,798 |
| Net OPEB liability (asset) - ending (a-b) | \$_ | 74,781,135 | \$ 76,866,454 |

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

See notes to the Town's financial statements for summary of significant actuarial methods and assumptions.

TOWN OF SHARON, MASSACHUSETTS OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Schedules of Net OPEB Liability, Contributions, and Investment Returns (GASB 74 and 75)

(Unaudited)

Schedule of Net OPEB Liability

| Schedule of Net OPEB Liability | <u>2018</u> | | <u>2017</u> |
|--|-------------------------------|-----|-------------------------|
| Total OPEB liability Plan fiduciary net position | \$ 75,334,369 (553,234) | \$ | 77,192,252 (325,798) |
| Net OPEB liability (asset) | \$ 74,781,135 | \$_ | 76,866,454 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 0.73% | | 0.42% |
| Covered employee payroll | \$ 39,449,452 | \$ | 38,300,439 |
| Participating employer net OPEB liability (asset) as a percentage of covered employee payroll | 189.56% | | 200.69% |
| Schedule of Contributions | <u>2018</u> | | <u>2017</u> |
| Actuarially determined contribution Contributions in relation to the actuarially determined contribution | \$ 6,939,196 2,996,860 | \$ | 6,602,184 2,834,008 |
| Contribution deficiency (excess) | \$ 3,942,336 | \$_ | 3,768,176 |
| Covered employee payroll | \$ 39,449,452 | \$ | 38,300,439 |
| Contributions as a percentage of covered employee payroll | 7.60% | | 7.40% |
| Schedule of Investment Returns | <u>2018</u> | | <u>2017</u> |
| Annual money weighted rate of return, net of investment expense | 6.47% | | 6.51% |
| Schedules are intended to show information for 10 years. Additional years will be displayed as they become available. | | | |
| See notes to Town's financial statements for summary of significant actuarial methods and assumptions. | | | |