## TOWN OF SHARON, MASSACHUSETTS

**Annual Financial Statements** 

For the Year Ended June 30, 2015

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## INDEPENDENT AUDITORS' REPORT

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To the Board of Selectmen Town of Sharon, Massachusetts Additional Offices: Nashua, NH Manchester, NH Greenfield, MA Ellsworth, ME

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Sharon, Massachusetts, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Town of Sharon, Massachusetts' basic financial statements as listed in the Table of Contents.

## Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that

are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Sharon, Massachusetts, as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, the Schedule of Funding Progress, the Schedule of Proportionate Share of Net Pension Liability, and the Schedule of Contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 13, 2016 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

January 13, 2016

Melanson Heath

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Sharon, we offer readers this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2015.

## A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, education, public works, health and human services, and culture and recreation. The business-type activities include water activities.

<u>Fund financial statements.</u> A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

<u>Governmental funds</u>. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide

financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

## **Proprietary funds.** Proprietary funds are maintained as follows:

Enterprise funds are used to report the same functions presented as businesstype activities in the government-wide financial statements. Specifically, enterprise funds are used to account for water operations.

Internal service funds are an accounting device used to accumulate and allocate costs internally among various functions. Specifically, internal service funds are used to account for self-insured employee health programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the business-type activities reported in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water operations, which is considered to be a major fund.

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

<u>Notes to financial statements</u>. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

## B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, the total of assets exceeded liabilities by \$64,041,791 (i.e., net position), a change of \$3,433,421 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$39,714,666, a change of \$26,390,131 in comparison to the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$3,504,822, a change of \$2,513,417 in comparison to the prior year.
- Total long-term debt (i.e., bonds payable) at the close of the current fiscal year was \$76,008,666, a change of \$19,886,303 in comparison to the prior year.

## C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years.

#### **NET POSITION**

		Governmental Activities			Business-Type <u>Activities</u>					<u>Total</u>			
		<u>2015</u>		<u>2014</u>		<u>2015</u>		<u>2014</u>		<u>2015</u>		<u>2014</u>	
Current and other assets Capital assets	\$_	53,399 143,091	\$	25,654 142,092	\$_	5,613 10,054	\$	3,287 9,894	\$	59,012 153,145	\$	28,941 151,986	
Total assets		196,490		167,746		15,667		13,181		212,157		180,927	
Long-term liabilities outstanding Other liabilities	_	128,459 16,054	-	72,269 13,803	_	3,244 359		2,395 166	-	131,703 16,413		74,664 13,969	
Total liabilities		144,513		86,072		3,603		2,561		148,116		88,633	
Net position: Net investment in capital assets Restricted Unrestricted	_	94,027 10,000 (52,050)	-	89,594 9,535 (17,455)	_	7,254 - 4,810	-	7,624 - 2,996	-	101,281 10,000 (47,240)	-	97,218 9,535 (14,459)	
Total net position	\$_	51,977	\$	81,674	\$	12,064	\$	10,620	\$	64,041	\$	92,294	

## **CHANGES IN NET POSITION**

		Governmental Activities				Business-Type <u>Activities</u>				<u>Total</u>			
		<u>2015</u>		<u>2014</u>		<u>2015</u>		<u>2014</u>		<u>2015</u>		<u>2014</u>	
Revenues:													
Program revenues:													
Charges for services	\$	8,055	\$	6,718	\$	4,417	\$	3,203	\$	12,472	\$	9,921	
Operating grants and													
contributions		15,146		16,828		-		-		15,146		16,828	
Capital grants and													
contributions		2,509		2,881		-		-		2,509		2,881	
General revenues:													
Property taxes		58,731		56,343		-		-		58,731		56,343	
Excises		2,909		2,780		-		-		2,909		2,780	
Penalties and interest on													
taxes		505		285		-		-		505		285	
Grants and contributions													
not restricted to specific													
programs		1,464		1,385		-		-		1,464		1,385	
Investment income		238		121		-		-		238		121	
Other	_	1,446	_	345	_	-		-	_	1,446	_	345	
Total revenues		91,003		87,686		4,417		3,203		95,420		90,889	
Expenses:													
General government		2,156		2,145		-		-		2,156		2,145	
Public safety		6,564		7,309		-		-		6,564		7,309	
Education		56,331		56,561		-		-		56,331		56,561	
Public works		5,107		5,177		-		-		5,107		5,177	
Human services		855		972		-		-		855		972	
Culture and recreation		1,547		1,577		-		-		1,547		1,577	
Employee benefits		13,606		12,167		-		-		13,606		12,167	
Interest on long-term debt		2,285		2,050		-		-		2,285		2,050	
Intergovernmental		776		760		-		-		776		760	
Miscellaneous		8		-		-		-		8		-	
Water operations	_		_		_	2,704	-	2,598	_	2,704	_	2,598	
Total expenses	_	89,235	_	88,718	-	2,704	-	2,598	_	91,939	_	91,316	
Change in net assets													
before transfers		1,768		(1,032)		1,713		605		3,481		(427)	
Transfers in (out)	_	(49)	_	-	_	-		-	_	(49)	_		
Change in net position		1,719		(1,032)		1,713		605		3,432		(427)	
Net position - beginning of year, as													
restated	-	50,258	_	82,706	-	10,351	-	10,015	-	60,609	-	92,721	
Net position - end of year	\$_	51,977	\$_	81,674	\$	12,064	\$	10,620	\$_	64,041	\$	92,294	

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net position was \$64,041,791, a change of \$3,433,421 from the prior year.

The largest portion of net position \$101,280,771 reflects our investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position \$10,000,183 represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position reflects a deficit balance of \$(47,239,163) caused primarily by unfunded post-employment benefits and unfunded pension liability (see Notes 19 and 20).

<u>Governmental activities</u>. Governmental activities for the year resulted in a change in net position of \$1,719,759. Key elements of this change are as follows:

General fund operations, as discussed further in Section D	\$	3,323,639
Major public safety building fund - accrual basis		24,769,454
Nonmajor fund - accrual basis		2,945,363
Internal service fund operating results		1,032,987
Principal debt service in excess of depreciation expense		2,160,561
Issuance of new debt		(25,500,100)
Change in other post employment benefits liability		(5,664,299)
Change in net pension liability		(156,510)
Other GAAP accruals	_	(1,191,336)
Total	\$_	1,719,759

<u>Business-type activities</u>. Business-type activities for the year resulted in a change in net position of \$1,713,662 which is due to operating costs exceeding user fee revenue.

## D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources.

Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$39,714,666, a change of \$26,390,131 in comparison to the prior year. Key elements of this change are as follows:

General fund operating results	\$ 3,323,639
Major public safety building fund operating results	23,440,024
Nonmajor fund operating results	 (373,532)
Total	\$ 26,390,131

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$3,504,822, while total fund balance was \$5,569,554. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below.

					/0 UI
					<b>Total General</b>
General Fund		<u>6/30/15</u>	6/30/14	<u>Change</u>	Fund Expenditures
Unassigned fund balance*	\$	3,504,822	\$ 991,405	\$ 2,513,417	4.7%
Total fund balance	\$	5,569,554	\$ 2,245,915	\$ 3,323,639	7.5%
* These figures include the gener	al sta	abilization fund			

% of

The total fund balance of the general fund changed by \$3,323,639 during the current fiscal year. Key factors in this change are as follows:

Revenues in excess of budget	\$	2,143,565
Expenditures less than budget		452,788
Use of free cash and overlay surplus as a funding source		(400,028)
Shortfall of tax collection		383,190
Expenditures current year encumbrances in excess of prior year		536,818
Change in stabilization		77,600
Other	_	129,706
Total	\$	3,323,639

Included in the total general fund balance are the Town's stabilization accounts with the following balances:

	<u>6/30/15</u>	6/30/14	<u>Change</u>
General stabilization	\$ 478,123	\$ 400,523	\$ 77,600

<u>Proprietary funds</u>. Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the enterprise funds at the end of the year amounted to \$4,810,366, a change of \$1,814,467 in comparison to the prior year.

Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

## E. GENERAL FUND BUDGETARY HIGHLIGHTS

There were no major differences between the original budget and the final amended budget.

## F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets for governmental and business-type activities at year-end amounted to \$153,144,506 (net of accumulated depreciation), a change of \$1,158,662 from the prior year. This investment in capital assets includes land, buildings and system, improvements, and machinery and equipment.

Major capital asset events during the current fiscal year included the following:

- \$1,329,430 Public safety building
- \$1,055,000 Public ways

Additional information on capital assets can be found in the Notes to the Financial Statements.

<u>Long-term debt</u>. At the end of the current fiscal year, total bonded debt outstanding was \$76,008,666, all of which was backed by the full faith and credit of the government.

Additional information on long-term debt can be found in the Notes to the Financial Statements.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Town of Sharon's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of Finance Director

Town of Sharon, Massachusetts

90 Main Street

Sharon, Massachusetts 02067

## STATEMENT OF NET POSITION

JUNE 30, 2015

	Governmental Business-Type <u>Activities</u> <u>Activities</u>					<u>Total</u>			
ASSETS									
Current:	Φ	20 724 444	Φ	4 400 707	¢.	44 444 440			
Cash and short-term investments Investments	\$	39,721,411 8,765,321	\$	4,422,707	\$	44,144,118 8,765,321			
Receivables, net of allowance for uncollectibles:		0,700,321		-		0,700,321			
Property taxes		1,254,939		_		1,254,939			
Excises		119,882		_		119,882			
User fees		198,817		1,178,512		1,377,329			
Intergovernmental and other		1,310,392		-		1,310,392			
Noncurrent:		.,0.0,002				.,0.0,002			
Receivables, net of allowance for uncollectibles:									
Property taxes		646,410		-		646,410			
Betterments		22,118		-		22,118			
Capital assets:									
Land and construction in progress		65,372,173		1,929,982		67,302,155			
Other capital assets, net of accumulated depreciation		77,718,484		8,123,867		85,842,351			
DEFERRED OUTFLOWS OF RESOURCES	_	1,359,958		11,659	_	1,371,617			
TOTAL ASSETS AND DEFERRED									
OUTFLOWS OF RESOURCES		196,489,905		15,666,727		212,156,632			
LIABILITIES									
Current:									
Accounts payable		1,812,308		135,346		1,947,654			
Accrued liabilities		4,429,832		-		4,429,832			
Other current liabilities		2,194,763		-		2,194,763			
Current portion of long-term liabilities:									
Bonds payable		7,421,797		219,900		7,641,697			
Compensated absence		111,030		2,499		113,529			
Landfill closure		25,000		-		25,000			
Capital lease		59,687		-		59,687			
Noncurrent:		05 700 000		0.500.000		00 000 000			
Bonds payable, net of current portion		65,786,969		2,580,000		68,366,969			
Compensated absence, net of current portion		2,109,564		47,485		2,157,049			
Landfill closure, net of current portion Capital lease, net of current portion		400,000		-		400,000			
Accrued other post employment benefits		386,613 26,842,093		- 334,854		386,613 27,176,947			
Net pension liability		32,932,773		282,328		33,215,101			
TOTAL LIABILITIES	-	144,512,429	-	3,602,412	-	148,114,841			
		144,512,429		3,002,412		140,114,041			
NET POSITION  Net investment in capital assets		04 026 922		7 252 040		101 200 771			
Restricted for:		94,026,822		7,253,949		101,280,771			
Grants and other statutory restrictions		9,544,771		-		9,544,771			
Permanent funds:									
Nonexpendable		43,070		-		43,070			
Expendable		412,342		-		412,342			
Unrestricted	_	(52,049,529)	-	4,810,366	_	(47,239,163)			
TOTAL NET POSITION	\$_	51,977,476	\$_	12,064,315	\$_	64,041,791			

## STATEMENT OF ACTIVITIES

## FOR THE YEAR ENDED JUNE 30, 2015

			Program Revenues					Net (Expenses)	Reve	nues and Chan	ges ir	Net Position
				Operating		Capital	_			Business-		
		Charges for		Grants and		Grants and	(	Governmental		Type		
	<u>Expenses</u>	<u>Services</u>	<u>C</u>	ontributions	<u>C</u>	contributions		<u>Activities</u>		<u>Activities</u>		<u>Total</u>
Governmental Activities:												
General government	\$ 2,156,133	\$ 2,058,121	\$	193,302	\$	-	\$	95,290	\$	-	\$	95,290
Public safety	6,563,463	920,815		82,785		-		(5,559,863)		-		(5,559,863)
Education	56,330,900	3,485,086		14,692,103		1,950,626		(36,203,085)		-		(36,203,085)
Public works	5,106,766	886,968		1,000		557,900		(3,660,898)		-		(3,660,898)
Health and human services	854,571	91,667		28,032		-		(734,872)		-		(734,872)
Culture and recreation	1,546,980	395,261		148,858		-		(1,002,861)		-		(1,002,861)
Employee benefits	13,606,057	217,369		-		-		(13,388,688)		-		(13,388,688)
Interest	2,285,209	-		-		-		(2,285,209)		-		(2,285,209)
Intergovernmental	775,364	-		-		-		(775,364)		-		(775,364)
Miscellaneous	8,256		_	-	_	-	_	(8,256)		-		(8,256)
Total Governmental Activities	89,233,699	8,055,287		15,146,080		2,508,526		(63,523,806)		-		(63,523,806)
Business-Type Activities:												
Water services	2,703,859	4,417,521	_	-	_		_			1,713,662		1,713,662
Total	\$ 91,937,558	\$ 12,472,808	\$	15,146,080	\$_	2,508,526		(63,523,806)		1,713,662		(61,810,144)
		General Revenu	es, Co	ntributions, a	nd Tra	ansfers:						
		Property taxes						58,730,891		-		58,730,891
		Excises						2,908,589		-		2,908,589
		Penalties, intere			d			505,013		-		505,013
		to specific pro	grams					1,463,802		-		1,463,802
		Investment inco	•					238,247		-		238,247
		Miscellaneous						1,445,710		-		1,445,710
		Transfers, net					_	(48,687)		-		(48,687)
		Total general rev	enues				_	65,243,565	_	-		65,243,565
		Change in Ne	et Posit	ion				1,719,759		1,713,662		3,433,421
		Net Position:										
		Beginning of ye	ear, as	restated			_	50,257,717	-	10,350,653		60,608,370
		End of year					\$_	51,977,476	\$	12,064,315	\$	64,041,791

TOWN OF SHARON, MA

## GOVERNMENTAL FUNDS

## BALANCE SHEET

JUNE 30, 2015

		<u>General</u>		Public Safety Building <u>Fund</u>	(	Nonmajor Governmental <u>Funds</u>	(	Total Governmental <u>Funds</u>
ASSETS								
Cash and short-term investments Investments Receivables:	\$	6,448,442 5,379,787	\$	23,440,024	\$	9,832,945 487,345	\$	39,721,411 5,867,132
Property taxes Excises Departmental Intergovernmental Other assets	_	2,065,762 142,970 600 94,170 822	_	- - - -	_	- 27,768 1,779,962 -	_	2,065,762 142,970 28,368 1,874,132 822
TOTAL ASSETS	\$	14,132,553	\$_	23,440,024	\$	12,128,020	\$_	49,700,597
LIABILITIES								
Accounts payable Accrued liabilities Other liabilities	\$	1,195,532 3,726,758 1,651,550	\$	- - -	\$	611,793 - 513	\$	1,807,325 3,726,758 1,652,063
TOTAL LIABILITIES		6,573,840		-		612,306		7,186,146
DEFERRED INFLOWS OF RESOURCES		1,989,159		-		810,626		2,799,785
FUND BALANCES								
Nonspendable Restricted Committed Assigned Unassigned	_	- 412,316 367,774 1,284,642 3,504,822	_	- 23,440,024 - - -	-	43,070 7,848,853 2,816,186 - (3,021)	_	43,070 31,701,193 3,183,960 1,284,642 3,501,801
TOTAL FUND BALANCES	_	5,569,554	_	23,440,024	-	10,705,088	_	39,714,666
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$_	14,132,553	\$_	23,440,024	\$_	12,128,020	\$ <sub>=</sub>	49,700,597

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2015

Total governmental fund balances	\$	39,714,666
<ul> <li>Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.</li> </ul>		143,090,657
<ul> <li>Revenues are reported on the accrual basis of accounting and are not deferred until collection.</li> </ul>		2,027,421
<ul> <li>Internal service funds are used by management to account for health insurance and workers' compensation activities. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Assets.</li> </ul>		2,563,374
<ul> <li>In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.</li> </ul>		(703,074)
<ul> <li>Long-term liabilities, including bonds payable and OPEB liability, are not due and payable in the current period and, therefore, are not reported in the governmental funds.</li> </ul>		(103,142,753)
<ul> <li>Certain changes in the net pension liability, which are deferred to future reporting periods, are not reported in the governmental funds.</li> </ul>	_	(31,572,815)
Net position of governmental activities	\$_	51,977,476

## GOVERNMENTAL FUNDS

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

## FOR THE YEAR ENDED JUNE 30, 2015

		<u>General</u>		Public Safety Building <u>Fund</u>	Nonmajor Governmental <u>Funds</u>			Total Governmental <u>Funds</u>
Revenues:								
Property taxes	\$	59,953,209	\$	-	\$	464,774	\$	60,417,983
Excises		2,899,108		-		-		2,899,108
Penalties, interest, and other taxes		505,013		-		-		505,013
Charges for services		1,955,391		-		5,268,072		7,223,463
Intergovernmental		10,296,701		-		4,041,365		14,338,066
Licenses and permits		539,280		-		-		539,280
Fines and forfeitures		71,965		-		-		71,965
Investment income		238,084		-		83		238,167
Miscellaneous	-	140,254		581,000		753,210		1,474,464
Total Revenues		76,599,005		581,000		10,527,504		87,707,509
Expenditures:								
Current:								
General government		2,265,145		-		208,097		2,473,242
Public safety		6,491,298		1,329,430		429,363		8,250,091
Education		38,380,923		-		7,080,194		45,461,117
Public works		3,644,800		-		3,248,568		6,893,368
Health and human services		602,540		-		106,181		708,721
Culture and recreation		1,092,055		-		469,399		1,561,454
Employee benefits		12,541,732		-		-		12,541,732
Debt service		8,095,447		-		8,255		8,103,702
Intergovernmental	_	775,364						775,364
Total Expenditures	_	73,889,304	,	1,329,430		11,550,057	,	86,768,791
Excess (deficiency) of revenues								
over expenditures		2,709,701		(748,430)		(1,022,553)		938,718
Other Financing Sources (Uses):								
Bond proceeds		-		23,419,000		2,081,100		25,500,100
Transfers in		853,310		769,454		(536,769)		1,085,995
Transfers out		(239,372)		-		(895,310)		(1,134,682)
Total Other Financing Sources		613,938	·	24,188,454		649,021	,	25,451,413
Excess (deficiency) of revenues and other								
sources over expenditures and other uses		3,323,639		23,440,024		(373,532)		26,390,131
Fund Equity, at Beginning of Year, as restated	_	2,245,915	·	-		11,078,620		13,324,535
Fund Equity, at End of Year	\$_	5,569,554	\$	23,440,024	\$	10,705,088	\$	39,714,666

## RECONCILIATION OF THE STATEMENT OF REVENUES EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

## FOR THE YEAR ENDED JUNE 30, 2015

Net changes in fund balances - total governmental funds	\$	26,390,131
<ul> <li>Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:</li> </ul>		
Capital outlay purchases		4,982,032
Depreciation		(3,983,636)
<ul> <li>Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue.</li> </ul>		(1,677,567)
<ul> <li>The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position:</li> </ul>		
Repayments of debt		6,144,197
Issuance of debt		(25,500,100)
Repayment of capital lease		57,609
Addition to capital lease		(129,237)
<ul> <li>In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.</li> </ul>		(333,959)
<ul> <li>Some expenses reported in the Statement of Activities, such as compensated absences, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds.</li> </ul>		
Compensated absences		533,111
Net OPEB obligation		(5,664,299)
Landfill		25,000
<ul> <li>Internal service funds are used by management to account for health insurance and workers' compensation activities. The net activity of internal service funds is reported with Governmental Activities.</li> </ul>		1,032,987
<ul> <li>Certain changes in the net pension liability, which are deferred to future reporting periods, are not reported in the governmental funds.</li> </ul>		(156,510)
Change in net position of governmental activities	\$	1,719,759
The accompanying notes are an integral part of these financial statements.	•	

## **GENERAL FUND**

## STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL

## FOR THE YEAR ENDED JUNE 30, 2015

		Budgeted Amounts						/ariance with
		Original		Final		Actual		Final Budget Positive
		Budget		<u>Budget</u>		Amounts		(Negative)
Revenues and Other Sources:		<u>Daagot</u>		<u> Baagot</u>		<u>/ timodrito</u>		(110gaaro)
Taxes	\$	59,570,019	\$	59,570,019	\$	59,570,019	\$	-
Excise	*	2,800,000	•	2,800,000	•	2,899,108	•	99,108
Penalties, interest, and other taxes		284,160		284,160		505,013		220,853
Charges for services		359,500		359,500		1,955,391		1,595,891
Intergovernmental		10,297,071		10,297,071		10,296,701		(370)
Licenses and permits		507,900		507,900		539,280		31,380
Fines and forfeits		129,700		129,700		71,965		(57,735)
Investment income		121,300		121,300		238,084		116,784
Miscellaneous		-		-		137,654		137,654
Transfers in		853,310		853,310		853,310		-
Use of overlay surplus		400,028		400,028		400,028		-
Fund balance reserve for excluded debt		25,293		25,293		25,293		-
Other sources		30,472		30,472		30,472	_	-
Total Revenues and Other Sources		75,378,753		75,378,753		77,522,318		2,143,565
Expenditures and Other Uses:								
General government		2,414,285		2,414,285		2,265,556		148,729
Public safety		6,538,903		6,538,903		6,512,340		26,563
Education		38,869,070		38,869,070		38,791,127		77,943
Public works		3,678,531		3,678,531		3,676,268		2,263
Health and human services		621,016		621,016		587,464		33,552
Culture and recreation		1,117,180		1,117,180		1,094,930		22,250
Debt service		8,218,391		8,218,391		8,207,903		10,488
Intergovernmental		785,078		785,078		775,364		9,714
Employee benefits		12,821,927		12,821,927		12,700,641		121,286
Transfers out		314,372	•	314,372		314,372	-	-
Total Expenditures and Other Uses		75,378,753	•	75,378,753		74,925,965	-	452,788
Excess of revenues and other								
sources over expenditures and other uses	\$	-	\$		\$	2,596,353	\$	2,596,353

## PROPRIETARY FUNDS

## STATEMENT OF NET POSITION

JUNE 30, 2015

ASSETS		ness-Type Activitie nterprise Funds Water Fund	s (	Governmental Activities Internal Service Funds
Current: Cash and short-term investments Investments User fees, net of allowance for uncollectibles Other recivables	\$	4,422,707 - 1,178,512 -	\$	- 2,898,189 - 212,862
Total current assets		5,601,219		3,111,051
Noncurrent: Capital assets: Land and construction in progress Other capital assets, net of accumulated depreciation Total noncurrent assets	-	1,929,982 8,123,867 10,053,849		<u>-</u>
DEFERRED OUTFLOWS OF RESOURCES	-	11,659		
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	•	15,666,727		3,111,051
LIABILITIES				
Current: Accounts payable Accrued liabilities Current portion of long-term liabilities: Bonds payable Compensated absence		135,346 - 219,900 2,499		4,983 542,694 - -
Total current liabilities		357,745		547,677
Noncurrent: Bonds payable, net of current portion Compensated absence, net of current portion Net OPEB obligation Net pension liability		2,580,000 47,485 334,854 282,328		- - -
Total noncurrent liabilities		3,244,667		
TOTAL LIABILITIES		3,602,412		547,677
NET POSITION				
Net investment in capital assets Unrestricted		7,253,949 4,810,366		- 2,563,374
TOTAL NET POSITION	\$	12,064,315	\$	2,563,374

## PROPRIETARY FUNDS

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION FOR THE YEAR ENDED JUNE 30, 2015

	ness-Type Activities nterprise Funds Water <u>Fund</u>	Governmental Activities Internal Service Fund
Operating Revenues: Charges for services Employee and employer contributions Miscellaneous	\$ 4,414,787	\$ - 10,506,230 -
Total Operating Revenues  Operating Expenses: Operating expenses Depreciation Employee benefits	4,417,521 2,187,729 453,661	10,506,230
Total Operating Expenses	2,641,390	9,473,323 9,473,323
Operating Income	1,776,131	1,032,907
Nonoperating Revenues (Expenses): Interest expense Investment income	(62,469)	80
Total Nonoperating Revenues (Expenses), Net	(62,469)	80
Change in Net Position	1,713,662	1,032,987
Net Position at Beginning of Year, as restated	10,350,653	1,530,387_
Net Position at End of Year	\$ 12,064,315	\$ 2,563,374

## PROPRIETARY FUNDS

## STATEMENT OF CASH FLOWS

## FOR THE YEAR ENDED JUNE 30, 2015

Cash Flows From Operating Activities:  Receipts from customers and users  Payments to vendors and employees	Business-Type Activities Enterprise Funds  Water Fund  \$ 4,409,455 (1,958,104)	Governmental Activities Internal Service Fund \$ 10,809,982 (9,492,194)
Net Cash Provided By Operating Activities	2,451,351	1,317,788
Cash Flows From Capital and Related Financing Activities: Proceeds of bonds Interest expense Acquisition and construction of capital assets  Net Cash (Used For) Capital and Related Financing Activities	530,400 (62,469) (613,928) (145,997)	- - - -
Cash Flows From Investing Activities: Investment income Investment purchases (sales)	- 148,348	80 (2,898,189)
Net Cash Provided By Investing Activities	148,348	(2,898,109)
Net Change in Cash and Short-Term Investments	2,453,702	(1,580,321)
Cash and Short-Term Investments, Beginning of Year	1,969,005	1,580,321
Cash and Short-Term Investments, End of Year	\$ 4,422,707	\$
Reconciliation of Operating Income to Net Cash Provided by (Used For) Operating Activities: Operating income Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	\$ 1,776,131	\$ 1,032,907
Depreciation	453,661	-
Changes in assets and liabilities: User fees Other receivables Warrants and accounts payable Accrued liabilities Accrued other post employment benefits Net pension liability	(71,493) 63,427 135,346 7,351 85,587 1,341	303,752 4,983 (23,854) -
Net Cash Provided By Operating Activities	\$ <u>2,451,351</u>	\$1,317,788

## FIDUCIARY FUNDS

## STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2015

<u>ASSETS</u>	Private Purpose Trust <u>Funds</u>		agency Funds
Cash and short-term investments Investments Cash held by others Accounts receivable	\$ 94,026 20,197 - -	-	- 98,972 50,135 38,501
Total Assets	114,223	50,033 3	87,608
LIABILITIES			
Other liabilities		3	87,608
Total Liabilities		3	87,608
NET POSITION			
Total net assets	\$ <u>114,223</u>	\$ <u>50,033</u> \$	-

## FIDUCIARY FUNDS

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

## FOR THE YEAR ENDED JUNE 30, 2015

		Other
	Private	Post-Employment
	Purpose	Benefits Trust
	Trust Funds	<u>Fund</u>
Additions:		
Contributions	\$ 4,915	\$ -
Investment income	397	33
Miscellaneous revenues	300	-
Transfers in		50,000
Total additions	5,612	50,033
Net position:		
Beginning of year	108,611	
End of year	\$ <u>114,223</u>	\$ 50,033

#### TOWN OF SHARON, MASSACHUSETTS

#### **Notes to Financial Statements**

## 1. Summary of Significant Accounting Policies

The accounting policies of the Town of Sharon, Massachusetts (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

## A. Reporting Entity

The Town is a municipal corporation governed by an elected Board of Selectmen. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable. In fiscal year 2015, it was determined that no entities met the required GASB 14 (as amended) criteria of component units.

#### B. Government-wide and Fund Financial Statements

## Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

#### **Fund Financial Statements**

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## C. <u>Measurement Focus</u>, <u>Basis of Accounting</u>, <u>and Financial Statement</u> Presentation

## Government-wide Financial Statements

The government-wide financial statements are reported using the *eco-nomic resources measurement focus* and the *accrual basis of accounting*, as is the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

## Fund Financial Statements

Governmental fund financial statements are reported using the *current* financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The Town reports the following major governmental funds:

- The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The public safety building fund accounts for funds used in the construction of the new public safety facility at the current police and department of public works property.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The Town reports the following major proprietary fund:

## Water operations

The *self-insured employee health program* is reported as an internal service fund in the accompanying financial statements.

The *private-purpose trust fund* is used to account for trust arrangements, other than those properly reported in the pension trust fund or permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.

The other post-employment benefits trust fund is used to account for assets that are dedicated to providing benefits to retirees. These funds reduce the unfunded actuarial liability of healthcare and other post-employment benefits. Contributions to this fund are irrevocable.

The agency funds account for fiduciary assets held by the Town in a custodial capacity as an agent on behalf of others. Agency funds report only assets and liabilities, and therefore, have no measurement focus.

## D. Cash and Short-Term Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the general fund. Certain special revenue, proprietary, and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments". The interest earnings attributable to each fund type are included under investment income.

For purpose of the statement of cash flows, the proprietary funds consider investments with original maturities of three months or less to be short-term investments.

## E. <u>Investments</u>

State and local statutes place certain limitations on the nature of deposits and investments available. Deposits in any financial institution may not exceed certain levels within the financial institution. Non-fiduciary fund investments can be made in securities issued by or unconditionally guaranteed by the U.S. Government or agencies that have a maturity of one year or less from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

Investments for the Trust Funds consist of marketable securities, bonds, and short-term money market investments. Investments are carried at market value.

## F. Property Tax Limitations

Legislation known as "Proposition 2½" has limited the amount of revenue that can be derived from property taxes. The prior fiscal year's tax levy limit is used as a base and cannot increase by more than 2.5 percent (excluding new growth), unless an override is voted. The actual fiscal year 2015 tax levy reflected an excess capacity of \$920,298.

## G. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (for enterprise funds only) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$10,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Building improvements	20
Infrastructure	30 - 75
Vehicles	5
Office equipment	5
Computer equipment	5

## H. Compensated Absences

It is the Town's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vested sick and vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

## I. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position.

#### J. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> - Generally, fund balance represents the difference between the current assets and current liabilities. The Town reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

The Town's fund balance classification policies and procedures are as follows:

 Nonspendable funds are either unspendable in the current form (i.e., inventory or prepaid items) or can never be spent (i.e., perpetual care).

- 2) Restricted funds are used solely for the purpose in which the fund was established. In the case of special revenue funds, these funds are created by statute or otherwise have external constraints on how the funds can be expended.
- 3) <u>Committed funds</u> are reported and expended as a result of motions passed by the highest decision making authority in the government (i.e., Town Meeting).
- 4) <u>Assigned funds</u> are used for specific purposes as established by management. These funds, which include encumbrances, have been assigned for specific goods and services ordered but not yet paid for. This account also includes fund balance (free cash) voted to be used in the subsequent fiscal year.
- 5) Unassigned funds are available to be spent in future periods.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned.

<u>Net Position</u> - Net position represents the difference between assets/ deferred outflows and liabilities/deferred inflows. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The remaining net position is reported as unrestricted.

## K. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

## 2. Stewardship, Compliance, and Accountability

## A. <u>Budgetary Information</u>

At the annual town meeting, the Finance Committee presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by town meeting,

establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at special town meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the Finance Committee is empowered to transfer funds from the Reserve Fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line, or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the line items as voted. Certain items may exceed the line item budget as approved if it is for an emergency and for the safety of the general public. These items are limited by the Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the General Fund and Proprietary Funds. Effective budgetary control is achieved for all other funds through provisions of the Massachusetts General Laws.

At year-end, appropriation balances lapse, except for certain unexpended capital items and encumbrances which will be honored during the subsequent year.

#### B. Budgetary Basis

The general fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

## C. <u>Budget/GAAP Reconciliation</u>

The budgetary data for the general and proprietary funds is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison to budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

General Fund	<u>Fin</u>	Revenues and Other ancing Sources		Expenditures and Other inancing Uses
Revenues/Expenditures (GAAP basis)	\$	76,599,005	\$	73,889,304
Other financing sources/uses (GAAP basis)	·	853,310		239,372
Subtotal (GAAP Basis)	_	77,452,315		74,128,676
Adjust tax revenue to accrual basis		(383,190)		-
Reverse beginning of year appropriation carryforwards from expenditures		-		(415,598)
Add end-of-year appropriation carryforwards from expenditures		-		952,416
To record use of overlay surplus		400,028		-
To record use of fund balance for excluded debt		25,293		-
To remove the effects of non-budgeted stabilization fund		(2,600)		75,000
Reclassification	_	30,472	_	185,471
Budgetary basis	\$_	77,522,318	\$_	74,925,965

## D. Deficit Fund Equity

The following funds had deficits as of June 30, 2015:

<u>Special Revenue Funds</u> :		
274 special education program improvement	\$	(468)
Fire donation	_	(2,553)
	\$_	(3,021)

The deficits in these funds will be eliminated through future departmental revenues, bond proceeds, and transfers from other funds.

## 3. Cash and Short-Term Investments

Custodial credit risk for deposits is the risk that in the event of a bank failure, the deposits may not be returned. The custodial credit risk for investments is the risk that, in the event of a failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned.

Massachusetts General Law Chapter 44, Section 55, limits the Town's deposits "in a bank or trust company or banking company to an amount not exceeding sixty percent of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess." The Town does not have a deposit policy for custodial credit risk.

As of June 30, 2015, \$14,263,185 of the Town's bank balances of \$45,419,345 was exposed to custodial credit risk as uninsured or uncollateralized.

## 4. <u>Investments</u>

## A. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. For short-term investments that were purchased using surplus revenues, Massachusetts General Law, Chapter 44, Section 55, limits the Town's investments to the top rating issued by at least one nationally recognized statistical rating organization (NRSROs).

Presented below (in thousands) is the actual rating as of year-end for each investment of the Town. (All federal agency securities have an implied credit rating of AAA.):

							Ratir	ng	as of
			Minimum		Exempt		<u>Yea</u>	ar I	<u>End</u>
		Fair	Legal		From				Not
Investment Type		<u>Value</u>	Rating	<u>D</u>	<u>isclosure</u>	<u> </u>	<u>Aaa</u>		Rated
U.S. Treasury bonds	\$	459		\$	-	\$	459	\$	-
Certificates of deposits		7,900	N/A		7,900		-		-
Corporate bonds		120			-		-		120
Corporate equities		191	N/A		191		-		-
Mutual funds		47	N/A		47		-		-
Federal agency securities	_	418		_	-	_	418		
Total investments	\$_	9,135		\$_	8,138	\$	877	\$	120

#### B. Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Town does not have policies for custodial credit risk.

## C. Concentration of Credit Risk

The Town places no limit on the amount the Town may invest in any one issuer. The Town does not have an investment in one issuer greater than 5% of total investments.

#### D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the Town's investments to market interest rate fluctuations is as follows:

			Investment Maturities (in Years)						
Investment Type		Fair Value	Less Than 1		1-5	zai.	<u>5)</u> 6-10		N/A
Debt-related Securities:									
U.S. Treasury bonds	\$	459	\$ 51	\$	330	\$	78	\$	-
Certificates of deposit		7,900	5,476		2,424		-		-
Corporate bonds		120	31		89		-		-
Corporate equities		191	-		-		-		191
Mutual funds		47	-		-		-		47
Federal agency securities	_	418	 51		317		50		-
Total	\$_	9,135	\$ 5,609	\$	3,160	\$	128	\$	238

## E. Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair value of an investment. The Town does not have policies for foreign currency risk.

## 5. <u>Taxes Receivable</u>

Real estate and personal property taxes are levied and based on values assessed on January 1 of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on a quarterly basis and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year they relate to.

Fourteen days after the due date for the final tax bill for real estate taxes, a demand notice may be sent to the delinquent taxpayer. Fourteen days after the demand notice has been sent, the tax collector may proceed to file a lien against the delinquent taxpayers' property. The Town has an ultimate right to foreclose on property for unpaid taxes. Personal property taxes cannot be secured through the lien process.

Taxes receivable at June 30, 2015 consist of the following (in thousands):

Real Estate			
2015	\$ 477		
2014	12		
2013	2		
			491
Personal Property			
2015	12		
2014	11		
2013	1		
Prior	2		
			26
Tax Liens			717
Deferred Taxes		_	832
Total		\$_	2,066

## 6. Allowance for Doubtful Accounts

The receivables reported in the accompanying entity-wide financial statements reflect the following estimated allowances for doubtful accounts (in thousands):

	<u>Governmental</u>	<u>Business-Type</u>				
Property taxes	\$ 165	\$ -				
Excises	\$ 23	\$ -				
Utilities	\$ -	\$ 20				
Other	\$ 584	\$ -				

## 7. <u>Intergovernmental Receivables</u>

This balance represents reimbursements requested from Federal and State agencies for expenditures incurred in fiscal 2015.

## 8. Capital Assets

Capital asset activity for the year ended June 30, 2015 was as follows (in thousands):

	E	Beginning						Ending
Governmental Activities: Capital assets, being depreciated:		<u>Balance</u>	<u>lı</u>	<u>ncreases</u>	<u>De</u>	ecreases		<u>Balance</u>
Buildings and improvements Machinery, equipment, and furnishings Infrastructure	\$	82,566 16,300 22,472	\$	1,700 643 1,775	\$	- - -	\$	84,266 16,943 24,247
Total capital assets, being depreciated	_	121,338	•	4,118		-		125,456
Less accumulated depreciation for: Buildings and improvements Machinery, equipment, and furnishings Infrastructure	_	(27,341) (11,624) (4,789)		(2,518) (924) (541)	_	- - -		(29,859) (12,548) (5,330)
Total accumulated depreciation	_	(43,754)		(3,983)	_			(47,737)
Total capital assets, being depreciated, net		77,584		135		-		77,719
Capital assets, not being depreciated: Land Construction in progress		20,885 43,623		- 864		-		20,885 44,487
Total capital assets, not being depreciated		64,508	٠	864	-	_	٠	65,372
Governmental activities capital assets, net	\$	142,092	\$	999	\$_		\$	143,091
Postone Ton Addition	E	Beginning Balance	<u>lı</u>	ncreases	<u>De</u>	ecreases		Ending Balance
Business-Type Activities: Capital assets, being depreciated: Buildings and improvements Machinery, equipment, and furnishings Infrastructure	\$ \$	1,104 16,659 4,199	<u>li</u> \$	- - 614	<u>De</u>	ecreases - - - -	\$	1,104 16,659 4,813
Capital assets, being depreciated: Buildings and improvements Machinery, equipment, and furnishings		1,104 16,659		-		- - - - - - -		1,104 16,659
Capital assets, being depreciated: Buildings and improvements Machinery, equipment, and furnishings Infrastructure  Total capital assets, being depreciated Less accumulated depreciation for: Buildings and improvements Machinery, equipment, and furnishings		1,104 16,659 4,199 21,962 (655) (12,965)		- 614 614 (28) (328)				1,104 16,659 4,813 22,576 (683) (13,293)
Capital assets, being depreciated: Buildings and improvements Machinery, equipment, and furnishings Infrastructure  Total capital assets, being depreciated  Less accumulated depreciation for: Buildings and improvements Machinery, equipment, and furnishings Infrastructure		1,104 16,659 4,199 21,962 (655) (12,965) (378)		- 614 614 (28) (328) (98)		- - - - - - - -		1,104 16,659 4,813 22,576 (683) (13,293) (476)
Capital assets, being depreciated: Buildings and improvements Machinery, equipment, and furnishings Infrastructure Total capital assets, being depreciated Less accumulated depreciation for: Buildings and improvements Machinery, equipment, and furnishings Infrastructure Total accumulated depreciation		1,104 16,659 4,199 21,962 (655) (12,965) (378) (13,998)		- 614 614 (28) (328) (98) (454)				1,104 16,659 4,813 22,576 (683) (13,293) (476) (14,452)
Capital assets, being depreciated: Buildings and improvements Machinery, equipment, and furnishings Infrastructure  Total capital assets, being depreciated  Less accumulated depreciation for: Buildings and improvements Machinery, equipment, and furnishings Infrastructure  Total accumulated depreciation  Total capital assets, being depreciated, net  Capital assets, not being depreciated:		1,104 16,659 4,199 21,962 (655) (12,965) (378) (13,998) 7,964		- 614 614 (28) (328) (98) (454)				1,104 16,659 4,813 22,576 (683) (13,293) (476) (14,452) 8,124

Depreciation expense was charged to functions of the Town as follows (in thousands):

Governmental Activities:		
General government	\$	86
Public safety		333
Education		2,419
Public works		821
Health and human services		228
Culture and recreation	_	96
Total depreciation expense - governmental activities	\$_	3,983
Business-Type Activities:		
Water	\$_	454
Total depreciation expense - business-type activities	\$_	454

### 9. Deferred Outflows of Resources

Deferred outflows of resources represent the consumption of net assets by the Town that is applicable to future reporting periods. Deferred outflows of resources have a positive effect on net position, similar to assets.

The following is a summary of deferred outflow of resources balances as of June 30, 2015:

		Entity-wide Basis				
	G	overnmental	Bu	siness-type		
		<u>Activities</u>		<u>Activities</u>		
Net difference between projected						
and actual pension investment						
earnings	\$	1,359,958	\$	11,659		

### 10. Accounts Payable

Accounts payable represent 2015 expenditures paid after July 15, 2015.

### 11. Capital Lease Obligations

The Town is the lessee of certain equipment under capital and operating leases expiring in various years through 2024. Future minimum lease payments under the capital and operating leases consisted of the following as of June 30, 2015:

Fiscal <u>Year</u>		Capital <u>Leases</u>
2016 2017	\$	75,052 75,052
2018 2019		75,052 75,051
2020		47,047
Thereafter	-	164,664
Total minimum lease payments Less amounts representing interest	_	511,918 (65,618)
Present Value of Minimum Lease Payments	\$_	446,300

### 12. <u>Long-Term Debt</u>

### A. General Obligation Bonds

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds currently outstanding are as follows:

				Amount
	Serial			Outstanding
	Maturities	Interest		as of
Governmental Activities:	<u>Through</u>	Rate(s) %		6/30/15
Municipal purpose loan	1/15/2018	4.60%	\$	900,000
Municipal purpose loan	3/15/2018	4.44%		990,000
Septic loan	8/1/2018	0.00%		43,472
Septic loan	8/1/2019	0.00%		65,194
Municipal purpose loan	5/1/2021	4.27%		2,610,000
Municipal purpose loan	3/15/2022	3.99%		4,470,000
Municipal purpose loan of 2005	9/15/2025	4.00%		2,020,000
Municipal purpose loan of 2006	2/1/2026	4.00%		6,600,000
General obligation land acquisition	8/15/2017	6.25%		1,670,000
General obligation	8/30/2031	2.81%		19,880,000
General obligation	5/1/2027	1.81%		1,955,000
General obligation	10/15/2034	3.00%		6,505,000
General obligation	1/15/2035	3.00%	_	25,500,100
Total Governmental Activities:			\$_	73,208,766
				Amount
	Serial		(	Outstanding
	Maturities	Interest		as of
Business-Type Activities:	<u>Through</u>	Rate(s) %		<u>6/30/15</u>
Water improvements	5/1/2027	1.81%	\$	655,000
General obligation	10/15/2034	3.00%		1,450,000
General obligation	1/15/2035	3.00%		694,900
Total Business-Type Activities:			\$	2,799,900
			_	

### B. Future Debt Service

The annual payments to retire all general obligation long-term debt outstanding as of June 30, 2015 are as follows:

<u>Governmental</u>	<u>Principal</u>	Interest	<u>Total</u>
2016 2017 2018 2019 2020 2021 - 2025 2026 - 2030 2031 - 2035	\$ 7,421,797 6,361,697 6,116,697 5,236,697 5,015,829 20,656,049 14,675,000 7,725,000	\$ 2,467,840 2,207,627 1,959,338 1,721,985 1,552,319 5,463,661 2,544,799 632,191	\$ 9,889,637 8,569,324 8,076,035 6,958,682 6,568,148 26,119,710 17,219,799 8,357,191
Total	\$ 73,208,766	\$ 18,549,760	\$ 91,758,526
Business-Type  2016 2017 2018 2019 2020 2021 - 2025 2026 - 2030 2031 - 2035	\$ Principal 219,900 210,000 205,000 200,000 185,000 840,000 555,000 385,000	\$ 78,336 72,983 66,807 60,706 55,408 212,146 112,292 32,128	\$ Total 298,236 282,983 271,807 260,706 240,408 1,052,146 667,292 417,128
Total	\$ 2,799,900	\$ 690,806	\$ 3,490,706

### C. Changes in General Long-Term Liabilities

During the year ended June 30, 2015, the following changes occurred in long-term liabilities (in thousands):

	Total					Total	Lana		Equals
	Total					Total	Less	L	ong-Term
	Balance					Balance	Current		Portion
	7/1/14	1	Additions	Re	eductions	6/30/15	<b>Portion</b>		6/30/15
Governmental Activities									
Bonds payable	\$ 53,853	\$	25,500	\$	(6,144)	\$ 73,209	\$ (7,422)	\$	65,787
Other:									
Compensated absences	2,754		-		(533)	2,221	(111)		2,110
Landfill closure	450		-		(25)	425	(25)		400
Capital lease	374		129		(57)	446	(59)		387
Accrued other post-									
employment benefits	21,178		7,789		(2,125)	26,842	-		26,842
Net pension liability	31,416		1,517	-		32,933	-	_	32,933
Totals	\$ 110,025	\$	34,935	\$	(8,884)	\$ 136,076	\$ (7,617)	\$	128,459

	_	Total salance 7/1/14	Ad	<u>ditions</u>	Red	ductions		Total Balance 6/30/15	С	Less Surrent Portion	Lo	Equals ong-Term Portion 6/30/15
Business-Type Activities												
Bonds payable	\$	2,270	\$	695	\$	(165)	\$	2,800	\$	(220)	\$	2,580
Other:												
Compensated absences Accrued other post-		43		7		-		50		(3)		47
employment benefits		249		104		(18)		335		-		335
Net pension liability	_	269		13	_		_	282		-	_	282
Totals	\$_	2,831	\$_	819	\$_	(183)	\$	3,467	\$_	(223)	\$_	3,244

### 13. Landfill Closure and Postclosure Care Costs

State and Federal laws and regulations require the Town to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid in future years, the Town reports a portion of these postclosure care costs as a liability in the financial statements in each period for the number of years remaining.

The landfill is closed and the Town has recognized a liability of \$425,000 based on what it would cost to perform all postclosure care in 2015. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

### 14. Deferred Inflows of Resources

Deferred inflows of resources are the acquisition of net assets by the Town that are applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities.

The following is a summary of deferred inflow of resources balances as of June 30, 2015:

		Fund Basis							
		Governmental Funds							
	<u>G</u>	General Fund Nonmajo							
Unavailable revenues	\$	1,989,159	\$	810,626					

### 15. Restricted Net Position

The accompanying entity-wide financial statements report restricted net position when external constraints from grantors or contributors are placed on net position.

Permanent fund restricted net position is segregated between nonexpendable and expendable. The nonexpendable portion represents the original restricted principal contribution, and the expendable represents accumulated earnings which are available to be spent based on donor restrictions.

### 16. Governmental Funds - Balances

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The Town has implemented GASB Statement No. 54 (GASB 54), Fund Balance Reporting and Governmental Fund Type Definitions, which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2015:

<u>Nonspendable</u> - Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance classification includes general fund reserves for prepaid expenditures and nonmajor governmental fund reserves for the principal portion of permanent trust funds.

Restricted - Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes general fund encumbrances funded by bond issuances, various special revenue funds, and the income portion of permanent trust funds.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes general fund encumbrances for non-lapsing, special article appropriations approved at Town Meeting, and various special revenue funds.

<u>Assigned</u> - Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose. This fund balance classification includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period.

<u>Unassigned</u> - Represents amounts that are available to be spent in future periods.

Following is a breakdown of the Town's fund balances at June 30, 2015:

	General <u>Fund</u>	Public Safety Building <u>Fund</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Nonspendable Nonexpendable permanent funds Total Nonspendable	\$	\$	\$ <u>43,070</u> 43,070	\$ <u>43,070</u> 43,070
Restricted Reserve for excluded debt Special revenue funds Capital project fund Expendable permanent funds Total Restricted	412,316 - - - - 412,316	23,440,024 - 23,440,024	6,731,605 704,907 412,341 7,848,853	412,316 6,731,605 24,144,931 412,341 31,701,193
Committed Special articles General government Employee benefits Special revenue funds Total Committed	181,131 186,643  367,774	- - - -	- - 2,816,186 2,816,186	181,131 186,643 2,816,186 3,183,960
Assigned Encumbrances General government Public safety Education Public works Health and human services Culture and recreation Employee benefits Reserve for overlay surplus Reserved for expenditures Total Assigned	8,326 23,765 505,902 6,583 2,643 19,597 17,826 75,000 625,000 1,284,642	- - - - - - - - -	- - - - - - - - -	8,326 23,765 505,902 6,583 2,643 19,597 17,826 75,000 625,000
Unassigned General fund Stablilization Capital project fund Total Unassigned Total Fund Balances	3,026,699 478,123 - 3,504,822 \$ 5,569,554	- - - - - \$ 23,440,024	(3,021) (3,021) (3,021) \$ 10,705,088	3,026,699 478,123 (3,021) 3,501,801 \$ 39,714,666

### 17. <u>Transfers</u>

Transfers between Governmental Activities and Business-type Activities do not offset by \$48,687. This is due to transfers between Governmental Activities and Other Post-Employment Benefits funds of \$50,000 and agency funds of \$1,313.

### 18. <u>Commitments and Contingencies</u>

<u>Outstanding Legal Issues</u> - There are several pending legal issues in which the Town is involved. The Town's management is of the opinion that the

potential future settlement of such claims would not materially affect its financial statements taken as a whole.

<u>Grants</u> - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

### 19. <u>Post-Employment Healthcare and Life Insurance Benefits</u>

### **Other Post-Employment Benefits**

GASB Statement 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, requires governments to account for other post-employment benefits (OPEB), primarily healthcare, on an accrual basis rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially required contribution as an expense on the Statement of Activities when a future retiree earns their post-employment benefits, rather than when they use their post-employment benefit. To the extent that an entity does not fund their actuarially required contribution, a post-employment benefit liability is recognized on the Statement of Net Position over time.

### A. Plan Description

In addition to providing the pension benefits described, the Town provides post-employment healthcare and life insurance benefits for retired employees through the Town's plan. The benefits, benefit levels, employee contributions, and employer contributions are governed by Chapter 32 of the Massachusetts General Laws. As of July 1, 2014, the actuarial valuation date, approximately 403 retirees and 831 active employees meet the eligibility requirements. The plan does not issue a separate financial report.

### B. Benefits Provided

The Town provides medical, prescription drug, mental health/substance abuse, and life insurance to retirees and their covered dependents. All active employees who retire from the Town and meet the eligibility criteria will receive these benefits.

### C. Funding Policy

Retirees contribute 10% - 40% of the cost of the health plan, as determined by the Town. The Town contributes the remainder of the health plan costs on a pay-as-you-go basis.

### D. Annual OPEB Costs and Net OPEB Obligation

The Town's fiscal 2015 annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost per year and amortize the unfunded actuarial liability over a period of thirty years. The following table shows the components of the Town's annual OPEB cost for the year ending June 30, 2015, the amount actually contributed to the plan, and the change in the Town's net OPEB obligation based on an actuarial valuation as of July 1, 2014.

Annual Required Contribution (ARC)	\$	6,511,171
Interest on net OPEB obligation		857,082
Adjustment to ARC	_	524,625
Annual OPEB cost		7,892,878
Contributions made	_	(2,142,992)
Increase in net OPEB obligation		5,749,886
Net OPEB obligation - beginning of year	_	21,427,061
Net OPEB obligation - end of year	\$_	27,176,947

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows:

	Percentage of						
	Annual OPEB	OPEB	Net OPEB				
Fiscal Year Ended	Cost	Cost Contributed	Obligation				
2015	\$ 6,511,171	0%	\$ 27,176,947				
2014	\$ 5,266,544	0%	\$ 21,427,061				
2013	\$ 5,133,358	0%	\$ 17,312,021				

The Town's net OPEB obligation as of June 30, 2015 is recorded as a component of the "other long-term liabilities" line item.

### E. Funded Status and Funding Progress

The funded status of the plan as of July 1, 2014, the date of the most recent actuarial valuation was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$ _	71,321,396 -
Unfunded actuarial accrued liability (UAAL)	\$_	71,321,396
Funded ratio (actuarial value of plan assets/AAL)	_	0%
Covered payroll (active plan members)	\$_	41,276,472
UAAL as a percentage of covered payroll		172.8%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amount and assumptions about the probability of occurrence of events far into the future. Examples included assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the Notes to the Financial Statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### F. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the plan as understood by the Town and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the Town and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2014 actuarial valuation the projected unit credit cost method was used. The actuarial value of assets was not determined as the Town has not advance funded its obligation. The actuarial assumptions included a 4% investment rate of return and an initial annual healthcare cost trend rate of 7%, which decreases to a 5% long-term rate for all healthcare benefits after ten years. The amortization costs for the initial UAAL is a level percentage of payroll for a period of 30 years, on a closed basis. This has been calculated assuming level dollar amortization over 30 years at transition.

### 20. Retirement System

The Town follows the provisions of GASB Statement No. 68, *Accounting* and *Financial Reporting for Pensions – an amendment of GASB Statement No. 27,* with respect to the employees' retirement funds.

### A. Plan Description

Substantially all employees of the Town (except teachers and administrators under contract employed by the School Department) are members of the Norfolk Contributory Retirement System (the System), a cost sharing, multiple-employer public employee retirement system (PERS). Eligible employees must participate in the System. The pension plan provides pension benefits, deferred allowances, and death and disability benefits. Chapter 32 of the Massachusetts General Laws establishes the authority of the System, contribution percentages and benefits paid. The System Retirement Board does not have the authority to amend benefit provisions. Additional information is disclosed in the System's annual financial reports publically available from the System located at 614 High Street, Suite 201, Dedham, Massachusetts 02027-0310.

### B. Benefits Provided

The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. Benefit payments are based upon a member's age, length of creditable service, level of compensation and group classification. Members become vested after 10 years of creditable service. A retirement allowance may be received upon reaching age 65 or upon attaining 20 years of service. The plan also provides for early retirement at age 55 if the participant (1) has a record of 10 years of creditable service, (2) was on the Town payroll on January 1, 1978, (3) voluntarily left Town employment on or after that date, and (4) left accumulated annuity deductions in the fund. A retirement allowance consists of two parts: an annuity and a pension. A member's accumulated total deductions and a portion of the interest they generate constitute the annuity. The difference between the total retirement allowance and the annuity is the pension. The average retirement benefit is approximately 80-85% pension and 15-20% annuity.

Per Chapter 176 of the Acts of 2011, for members who retire on or after April 2, 2012, if in the 5 years of creditable service immediately preceding retirement, the difference in the annual rate of regular compensation between any 2 consecutive years exceeds 100 percent, the normal yearly amount of the retirement allowance shall be based on the average annual rate of regular compensation received by the member during the period of 5 consecutive years preceding retirement.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. In addition, depending upon the number of years of creditable service, such employees are entitled to receive zero, fifty, or one hundred percent of the regular interest which has accrued upon those deductions. However, effective July 1, 2010, members voluntarily withdrawing with less than 10 years of service get credited interest each year at a rate of 3% and do not forfeit any interest previously earned on contributions.

### C. Contributions

Participants contribute a set percentage of their gross regular compensation annually. Employee contribution percentages are specified in Chapter 32 of the Massachusetts General Laws. The employee's individual contribution percentage is determined by their date of entry into the system. In addition, all employees hired after January 1, 1979 contribute an additional 2% on all gross regular compensation over the rate of \$30,000 per year. The percentages are as follows:

Before January 1, 1975		
January 1, 1975 - December 31, 1983	7%	
January 1, 1984 - June 30, 1996	8%	
Beginning July 1, 1996	9%	

Employers are required to contribute at actuarially determined rates as accepted by the Public Employee Retirement Administration Commission (PERAC).

The Town's contribution to the System for the year ended June 30, 2015 was \$3,098,701, which was equal to its annual required contribution.

### D. Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the System and additions to/deductions from System's fiduciary net position have been determined on the same basis as they are reported by System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

### E. <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2015, the Town reported a liability of \$33,215,101 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2014, and the total pension liability

used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2014, the Town's proportion was 6.404452 percent.

For the year ended June 30, 2015, the Town recognized pension expense of \$3,596,000. In addition, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred
	Outflows of
	Resources
Net difference between projected and actual	
earnings on pension plan investments	\$ <u>1,371,617</u>
Total	\$ 1,371,617

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year end	led June 30:	
2016		\$ 342,904
2017		342,904
2018		342,904
2019		342,905
	Total	\$ 1,371,617

<u>Actuarial assumptions</u>: The total pension liability in the December 31, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

COLA 3% of the first \$15,000

Salary increases 4% per year, including longevity

Investment rate of return 8.25%

Mortality rates were based on the RP-200 mortality table (sex-distinct, healthy employees for actives and healthy annuitants for retirees) projected with scale BB and Generational Mortality. Disabled mortality is the healthy retiree table ages set forward 2 years.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block

approach. Under this method, an expected future real return range (expected returns, net of pension plan investment expense and inflation) is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

		Long-term
	Target	Expected
	Asset	Real Rate
Asset Class	<u>Allocation</u>	of Return
Domestic equity	32.00%	7.70%
International equity	17.50%	6.40%
Fixed income	19.00%	1.90%
Real estate	9.00%	5.20%
Private equity	8.50%	11.90%
Hedge funds	9.00%	5.50%
Real assets	5.00%	5.50%

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 8.25%. The projection of cash flows used to determine the discount rate assumed that the plan member contributions will be made at the current contribution rate and that employer contributions will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the proportionate share of the net pension liability to changes in the discount rate: The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 8.25 percent, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (7.25%) or 1 percentage-point higher (9.25%) than the current rate:

	1%	Current		
	Decrease	Discount Rate	1% Increase	
Fiscal Year Ended	(7.25%)	(8.25%)	(9.25%)	
6/30/2015 \$	41,683,491	\$ 33,215,101	\$ 25,937,014	

<u>Pension plan fiduciary net position:</u> Detailed information about the pension plan's fiduciary net position is available in the separately issued System financial report.

### 21. Massachusetts Teachers' Retirement System (MTRS)

### A. Plan Description

The Massachusetts Teachers' Retirement System (MTRS) is a public employee retirement system (PERS) that administers a cost-sharing multi-employer defined benefit plan, as defined in Governmental Accounting Standards Board (GASB) Statement No. 67, Financial Reporting for Pension Plans. MTRS is managed by the Commonwealth on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for all contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives, and Quincy College. The MTRS is part of the Commonwealth's reporting entity and does not issue a standalone audited financial report.

Management of MTRS is vested in the Massachusetts Teachers' Retirement Board (MTRB), which consists of seven members—two elected by the MTRS members, one who is chosen by the six other MTRB members, the State Treasurer (or their designee), the State Auditor (or their designee), a member appointed by the Governor, and the Commissioner of Education (or their designee), who serves ex-officio as the Chairman of the MTRB.

### B. Benefits Provided

MTRS provides retirement, disability, survivor, and death benefits to members and their beneficiaries. Massachusetts General Laws (MGL) establishes uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last five years or any five consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member's age, length of creditable service, and group creditable service, and group classification. The authority for amending these provisions rests with the Legislature.

Members become vested after ten years of creditable service. A superannuation retirement allowance may be received upon the completion of twenty years of creditable service or upon reaching the age of 55 with ten years of service. Normal retirement for most employees occurs at age 65. Most employees who joined the system after April 1, 2012 cannot retire prior to age 60.

The MTRS' funding policies have been established by Chapter 32 of the MGL. The Legislature has the authority to amend these policies. The annuity portion of the MTRS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

### C. Contributions

Member contributions for MTRS vary depending on the most recent date of membership:

Hire Date	% of Compensation
Prior to 1975	5% of regular compensation
1975 - 1983	7% of regular compensation
1984 to 6/30/1996	8% of regular compensation
7/1/1996 to present	9% of regular compensation
7/1/2001 to present	11% of regular compensation (for teachers
	hired after 7/1/01 and those accepting provi-
	sions of Chapter 114 of the Acts of 2000)
1979 to present	An additional 2% of regular compensation in
	excess of \$30,000

### D. Actuarial Assumptions

The total pension liability for the June 30, 2014 measurement date was determined by an actuarial valuation as of January 1, 2014 rolled forward to June 30, 2014. The total pension liability for the June 30, 2013 measurement date was determined by an actuarial valuation as of January 1, 2014, rolled back to June 30, 2013. This valuation used the following assumptions:

- (a) 8.0% investment rate of return, (b) 3.5% interest rate credited to the annuity savings fund and (c) 3.0% cost of living increase per year.
- Salary increases are based on analyses of past experience but range from 4.0% to 7.5% depending on length of service.
- Mortality rates were as follows:
  - Pre-retirement reflects RP-2000 Employees table adjusted for "white-collar" employment projected 22 years with Scale AA (gender distinct)
  - Post-retirement reflects RP-2000 Healthy Annuitant table adjusted for large annuity amounts and projected 17 years with Scale AA (gender distinct)
  - Disability reflects RP-2000 Healthy Annuitant table adjusted for large annuity amounts and projected 17 years with Scale AA (gender distinct) set forward 3 years for males.

Investment assets of the MTRS are with the Pension Reserves Investment Trust (PRIT) Fund. The long-term expected rate of return on pension plan

investments was determined using a building-block method in which bestestimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage. Best estimates of geometric rates of return for each major asset class included in the PRIT Fund's target asset allocation as of June 30, 2014 and 2013 are summarized in the following table:

		Long-Term	Expected
	Target	Real Rate	of Return
Asset Class	Allocation	<u>2014</u>	<u>2013</u>
Global equity	43.0%	7.2%	7.70%
Core fixed income	13.0%	2.5%	2.00%
Hedge funds	10.0%	5.5%	4.75%
Private equity	10.0%	8.8%	9.00%
Real estate	10.0%	6.3%	6.00%
Value added fixed income	10.0%	6.3%	6.30%
Timber/natural resources	4.0%	5.0%	5.00%
Total	100.0%		

### E. Discount Rate

The discount rate used to measure the total pension liability was 8.0%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the Commonwealth's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates. Based on those assumptions, the net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### F. Sensitivity Analysis

The following illustrates the sensitivity of the collective net pension liability to changes in the discount rate. In particular, the table presents the MTRS collective net pension liability assuming it was calculated using a single discount rate that is one-percentage-point lower or one-percentage-point higher than the current discount rate (amounts in thousands):

Fiscal Year	1% Decrease	Current Discount	1% Increase
Ended	to 7%	Rate 8%	to 9%
June 30, 2013 June 30, 2014	\$ 21,426,000 \$ 20,247,000	\$ 17,234,000 \$ 15,896,000	\$ 13,672,000 \$ 12,200,000

### G. Special Funding Situation

The Commonwealth is a nonmember contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers. Therefore, these employers are considered to be in a special funding situation as defined by GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68) and the Commonwealth is a nonemployer contributing entity in MTRS. Since the employers do not contribute directly to MTRS, there is no net pension liability to recognize for each employer.

### H. Town Proportions

In fiscal year 2014 (the most recent measurement period), the Commonwealth's proportionate share of the MTRS' collective net pension liability and pension expense that is associated with the Town was \$66,484,812 and \$4,619,019 respectively, based on a proportionate share of .418239%. As required by GASB 68, the Town has recognized its portion of the collective pension expense as both a revenue and expense in the government-wide Statement of Activities.

### 22. Self-Insurance

The Town self-insures against claims for workers compensation, unemployment, and most employee health coverage. Annual estimated requirements for claims are provided in the Town's annual operating budget.

### **Workers Compensation**

The Town contracts with an insurance consultant for claims processing of the Town's workers compensation policy, which has no excess liability coverage for any employees. The Workers Compensation claims liability represents an estimate of future costs based on a historical analysis of similar claims for all employees excluding public safety. The Town is unable to make any reasonable estimate of its liability for public safety employees.

### Health Insurance

The Town contracts with an insurance carrier for excess liability coverage and an insurance consultant for claims processing. Under the terms of its insurance coverage, the Town is liable for claims up to \$100,000 per individual. The claims liability represents an estimate of claims incurred but unpaid at year-end, based on past historical costs and claims paid subsequent to year-end.

Changes in the aggregate liability for claims for the year ended June 30, 2015 are as follows:

	Health	
	<u>Coverage</u>	
Claims liability, beginning of year	\$	566,548
Claims incurred/recognized in fiscal year 2015		9,473,323
Claims paid in fiscal year 2015	_	(9,497,177)
Claims liability, end of year	\$_	542,694

### 23. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. There were no significant reductions in insurance coverage from the previous year and have been no material settlements in excess of coverage in any of the past three fiscal years.

### 24. Beginning Fund Balance Reclassification

The Town's major governmental funds for fiscal year 2015, as defined by GASB Statement 34, have changed from the previous fiscal year. Accordingly, the following reconciliation is provided:

	ı	Fund Equity				
		6/30/14			F	Fund Equity
		(as previously				6/30/14
		reported)	<u>Re</u>	eclassification	<u>(</u>	as restated)
Nonmajor funds Major chapter 90 fund	\$	11,110,481 (31,861)	\$	(31,861) 31,861	\$	11,078,620
Total	\$	11,078,620	\$	-	\$	11,078,620

### 25. Beginning Net Position Restatement

The beginning (July 1, 2014) net position of the Town has been restated as follows:

Government-Wide Financial Statements:

		_	Business-Typ	e Activities
	Governmental		Water	
	<u>Activities</u>		<u>Fund</u>	<u>Total</u>
As previously reported	\$	81,674,023 \$	10,619,981 \$	92,294,004
GASB 68 implementation	_	(31,416,306)	(269,328)	(31,685,634)
As restated	\$_	50,257,717 \$	10,350,653 \$	60,608,370

# TOWN OF SHARON, MASSACHUSETTS SCHEDULE OF FUNDING PROGRESS REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2015 (Unaudited)

### **Other Post-Employment Benefits**

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets <u>(a)</u>	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) <u>(b-a)</u>	Funded Ratio (a/b)	Covered Payroll <u>(c)</u>	UAAL as a Percent- age of Covered Payroll [(b-a)/c]
07/01/14	\$ -	\$ 71,321,396	\$ 71,321,396	0.0%	\$ 41,276,472	172.8%
07/01/12	\$ -	\$ 70,047,919	\$ 70,047,919	0.0%	\$ 36,066,932	194.2%
07/01/10	\$ -	\$ 51,261,193	\$ 51,261,193	0.0%	\$ 32,012,340	160.1%
07/01/08	\$ -	\$ 45,886,431	\$ 45,886,431	0.0%	\$ 31,016,752	147.9%

See Independent Auditors' Report.

### TOWN OF SHARON, MASSACHUSETTS

## SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY REQUIRED SUPPLEMENTARY INFORMATION

### JUNE 30, 2015 (Unaudited)

Norfolk County Retirement System:		<u>2015</u>
Proportion of the net pension liability for the most recent measurement date		6.404452%
Proportionate share of the net pension liability for the most recent measurement date	\$	33,215,101
Covered-employee payroll for the most recent measurement date	\$	16,148,680
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		205.68%
Plan fiduciary net position as a percentage of the total pension liability		60.1%
Massachusetts Teachers' Retirement System:		
Proportion of the net pension liability for the most recent measurement date		0.418239%
The Town's proportionate share of the net pension liability for the most recent measurement date	\$	-
Commonwealth of Massachusetts' total proportionate share of the net pension liability that is associated with the Town	_	66,484,812
Total net pension liability associated with the Town	\$_	66,484,812
Covered-employee payroll for the most recent measurement date	\$	25,644,299
The Town's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		0%
Plan fiduciary net position as a percentage of the total pension liability		61.64%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available

See Independent Auditors' Report.

### **TOWN OF SHARON, MASSACHUSETTS**

# SCHEDULE OF CONTRIBUTIONS REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2015 (Unaudited)

Norfolk County Retirement System:		<u>2015</u>
Contractually required contribution for the current fiscal year	\$	3,098,701
Contributions in relation to the contractually required contribution	_	(3,098,701)
Contribution deficiency (excess)	\$_	
Covered-employee payroll for the current fiscal year	\$	16,148,680
Contributions as a percentage of covered- employee payroll		19.19%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available

See Independent Auditors' Report.